



RESOLVING THE POWER CRISIS

Insights From Detailed Power System
Modelling & Technical Analysis

17 APRIL 2023
MERIDIAN ECONOMICS

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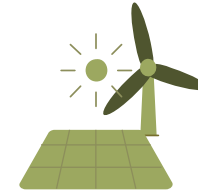
Introduction to Meridian Economics



The current load shedding predicament



Insights from load shedding in 2021 and 2022



Analysing the potential impact additional renewables would have made on load shedding in 2021 and 2022



Our game plan to resolve the power crisis





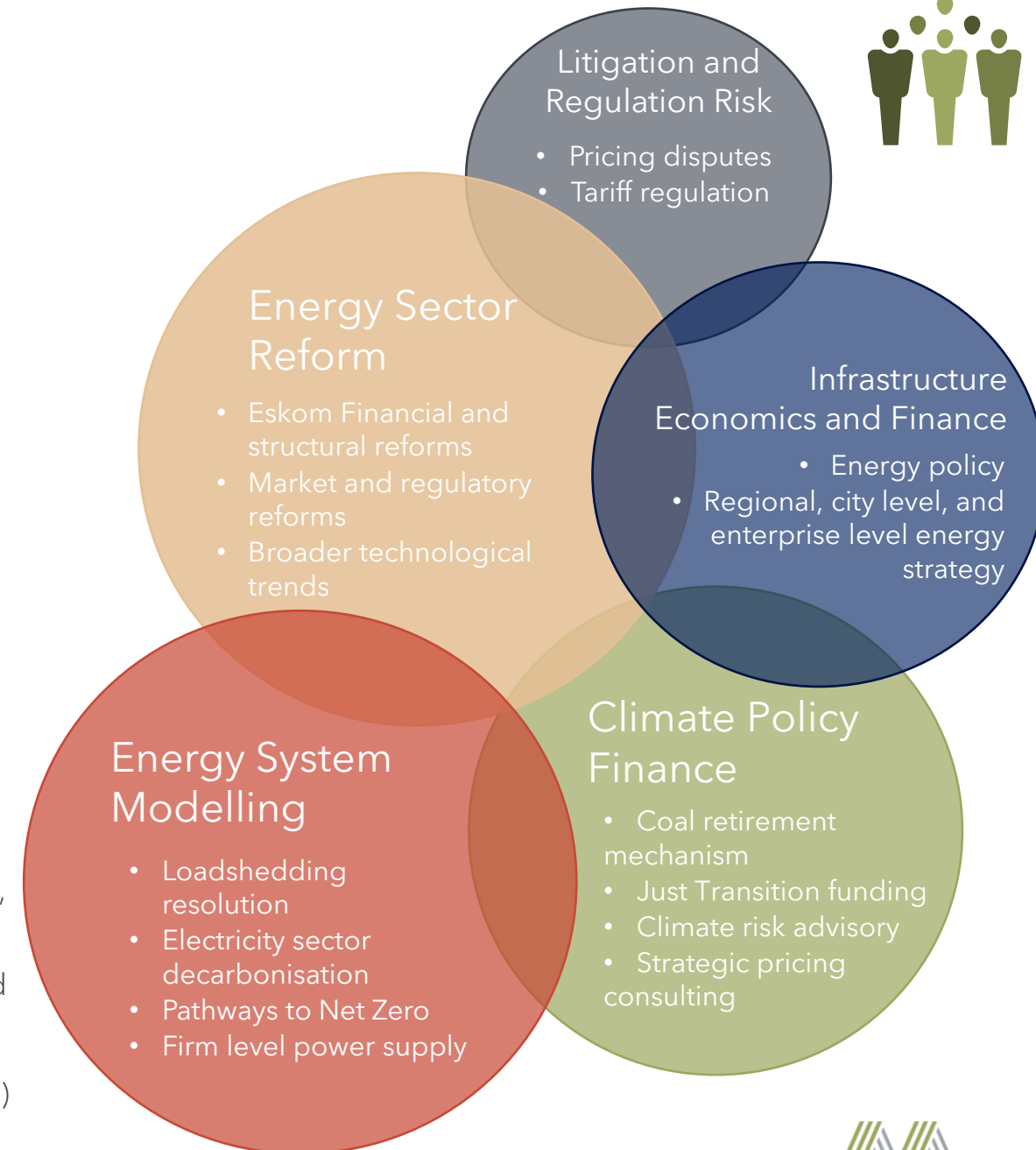
01

INTRODUCTION TO MERIDIAN ECONOMICS



WHO WE ARE

- Meridian Economics is a specialized energy and climate economics consultancy and think tank that provides executive level decision support, strategic advice and analytics capabilities.
- We work at the intersection of economics, energy regulation, finance, and climate change policy.
- We are networked and engaged at a high level of policy making, with insights based on rigorous analysis.
- We pride ourselves on bringing our quantitative capabilities - including rigorous financial analysis and modelling skills to bear on the questions faced by our clients.
- Our team includes highly skilled senior financial and power system analysts, and regulatory, energy and climate economists active in the South African energy space since the early 1990s, and the climate space domestically and internationally since the early 2000s.
- Most of our team have a background in engineering or science (MS or PhD)

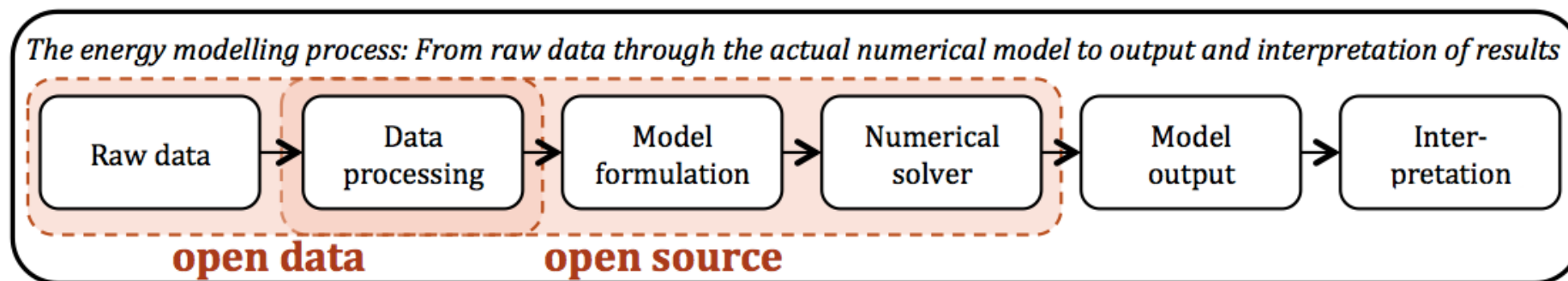




GIVEN THE HIGHLY CONTESTED NATURE OF THE POWER SECTOR WE FULLY BELIEVE IN OPEN MODELLING AND OPEN DATA

“IN GOD WE TRUST. ALL OTHERS MUST BRING DATA.” – W.E. DEMMING

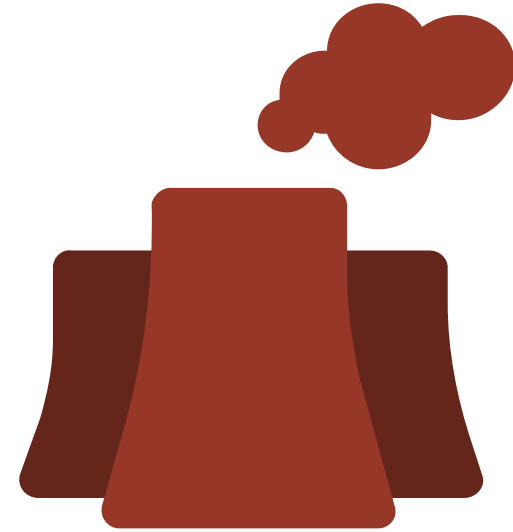
- Historically, commercial tools have been extensively utilised by both governments and utilities to develop power system capacity expansion plans.
- In the South African context, the modelling conducted by (or for) the Department of Mineral Resources and Energy (DMRE) for the Integrated Resource Plan (IRP) has been based in the commercial software PLEXOS.
- One of the challenges of utilising commercial tools to support transparent energy policy is the closed nature of the models, which are essentially a ‘black-box’ for external parties. For this reason, open modelling initiatives are gaining traction globally, with the goal of creating platforms that are based on open-source software as well as open data, which will lower the barriers to entry to create a broader active modelling community in South Africa.



<https://openmod-initiative.org/>



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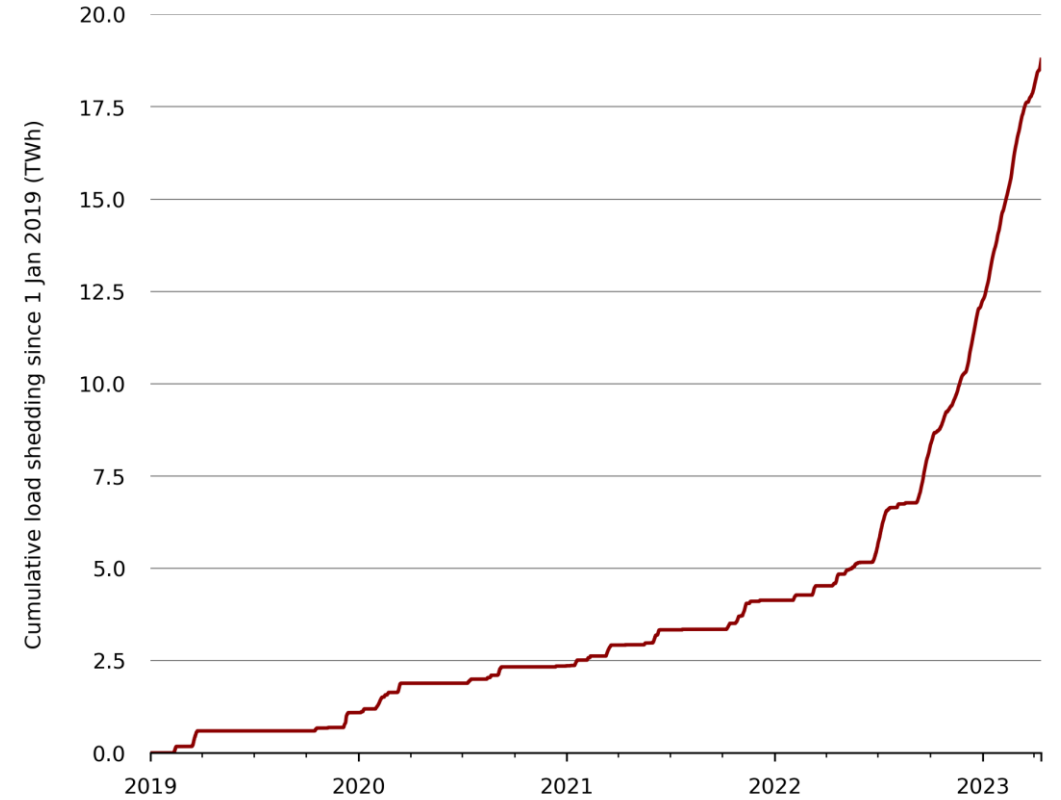
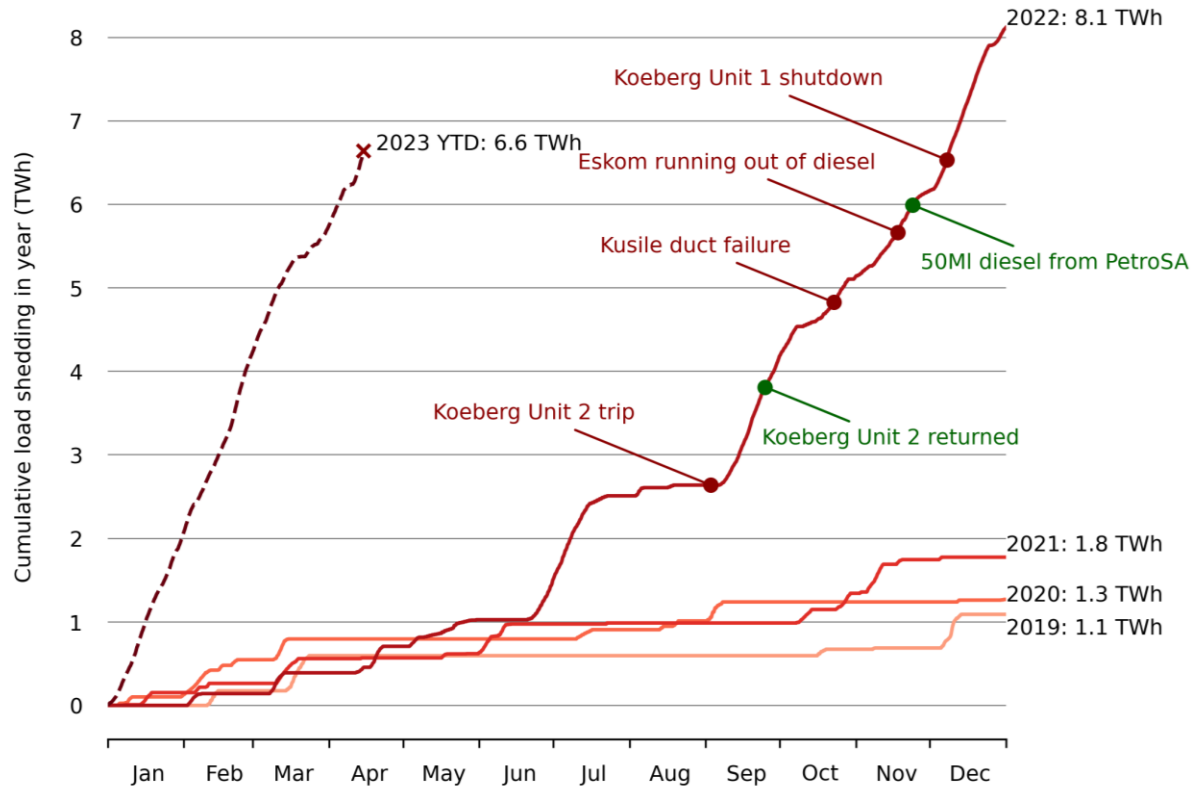


OVERVIEW OF LOAD SHEDDING DATA TO DATE





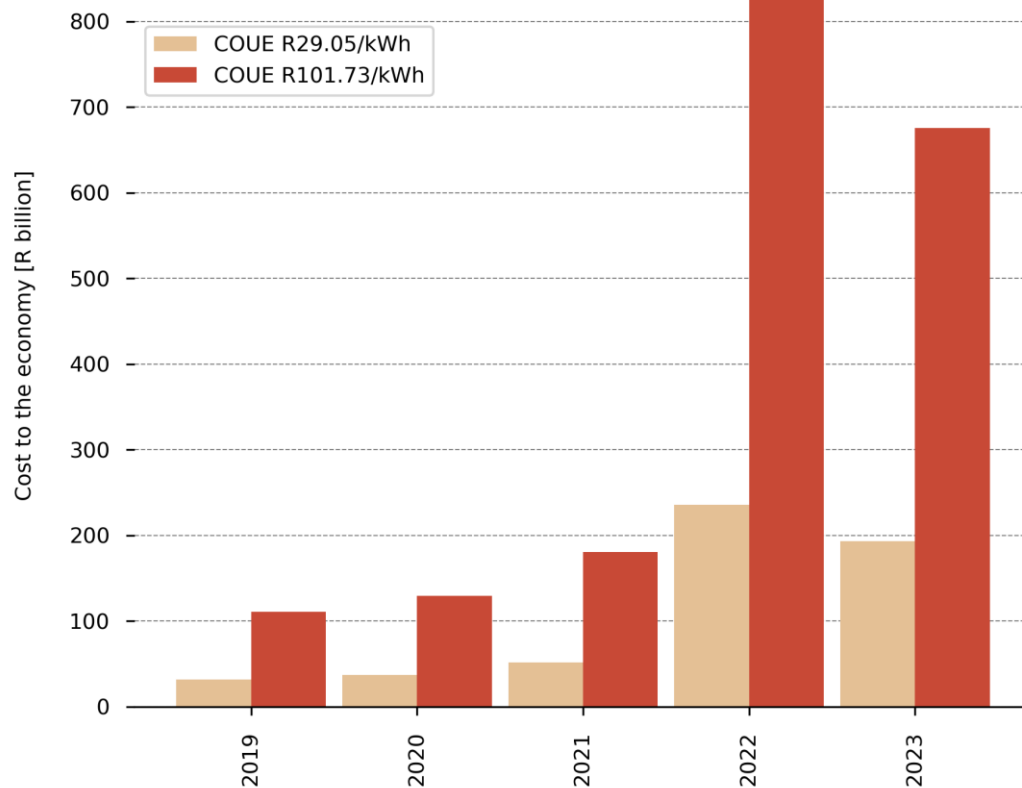
6.6 TWh OF LOAD HAS ALREADY BEEN SHED YEAR TO DATE IN 2023





ECONOMIC COST OF LOAD SHEDDING IS SUBSTANTIAL

LEADING TO LOST PRODUCTIVITY, INCREASED EXPENSES, AND REDUCED GROWTH IN SOUTH AFRICA

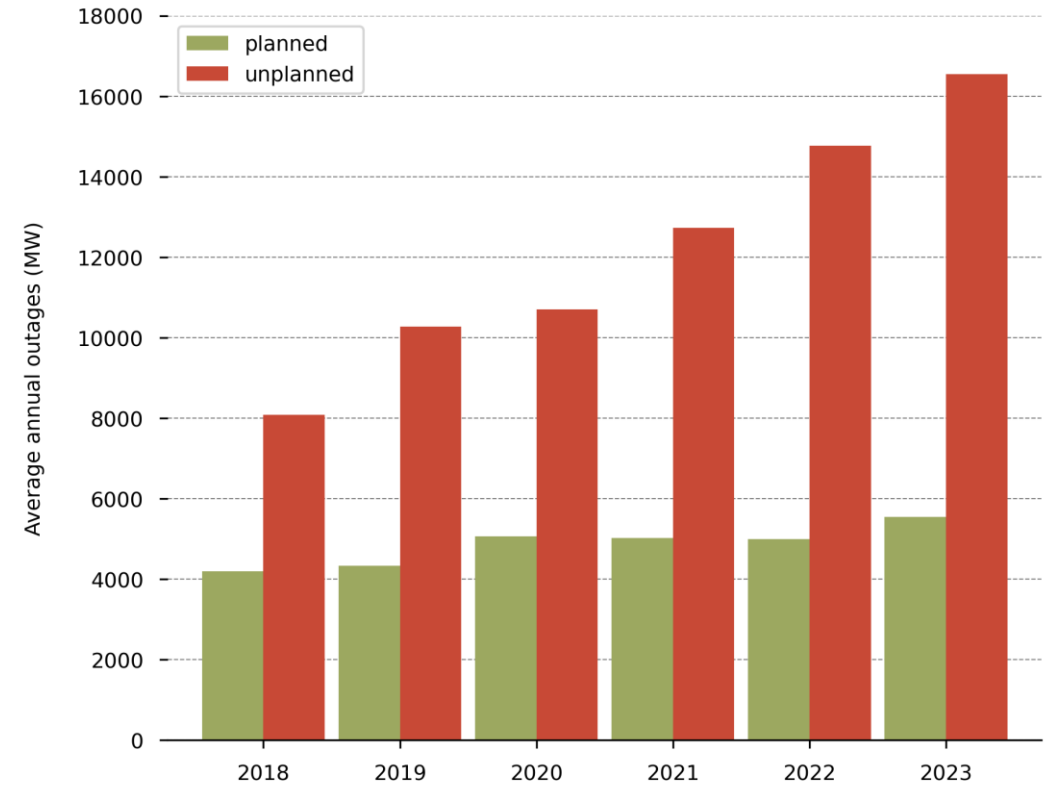
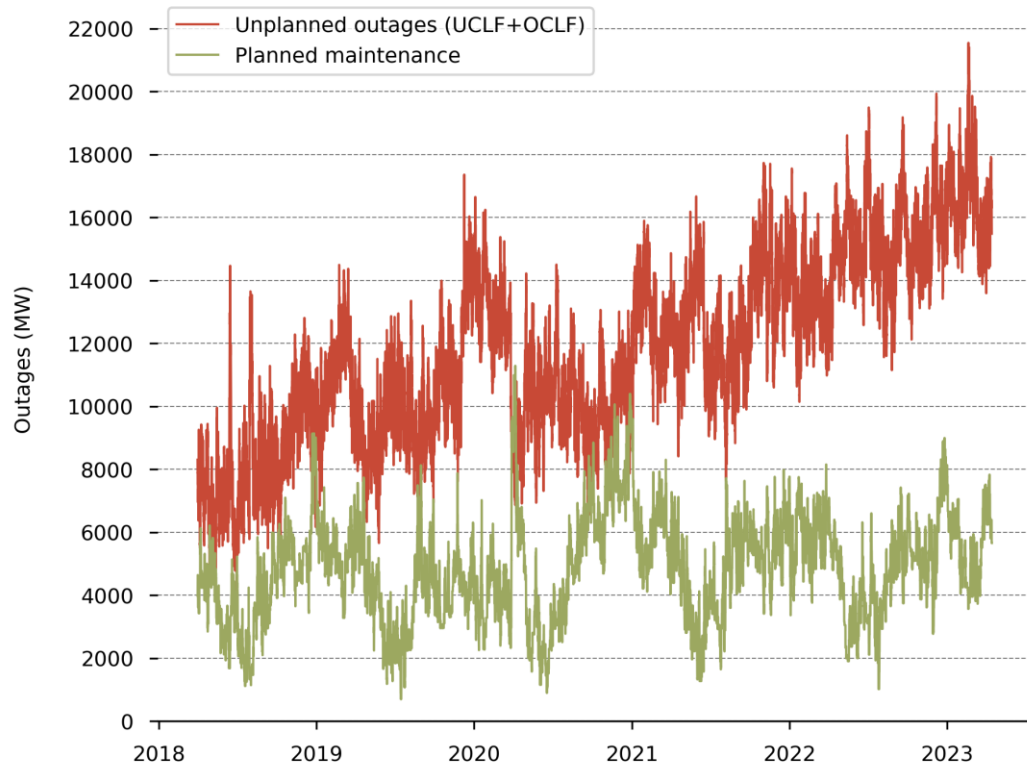


- Quantifying the broader economic cost of daily disruptions is challenging, with ongoing debates on the exact GDP impact, which includes lost production, investment, deindustrialization, increased unemployment, and declining livelihoods.
- Graph is based on Eskom submission to NERSA on cost of load shedding
 - Direct effect R29.05(GVA)/kWh
 - Total effect including long term damage to the economy R101.73(GVA)/kWh



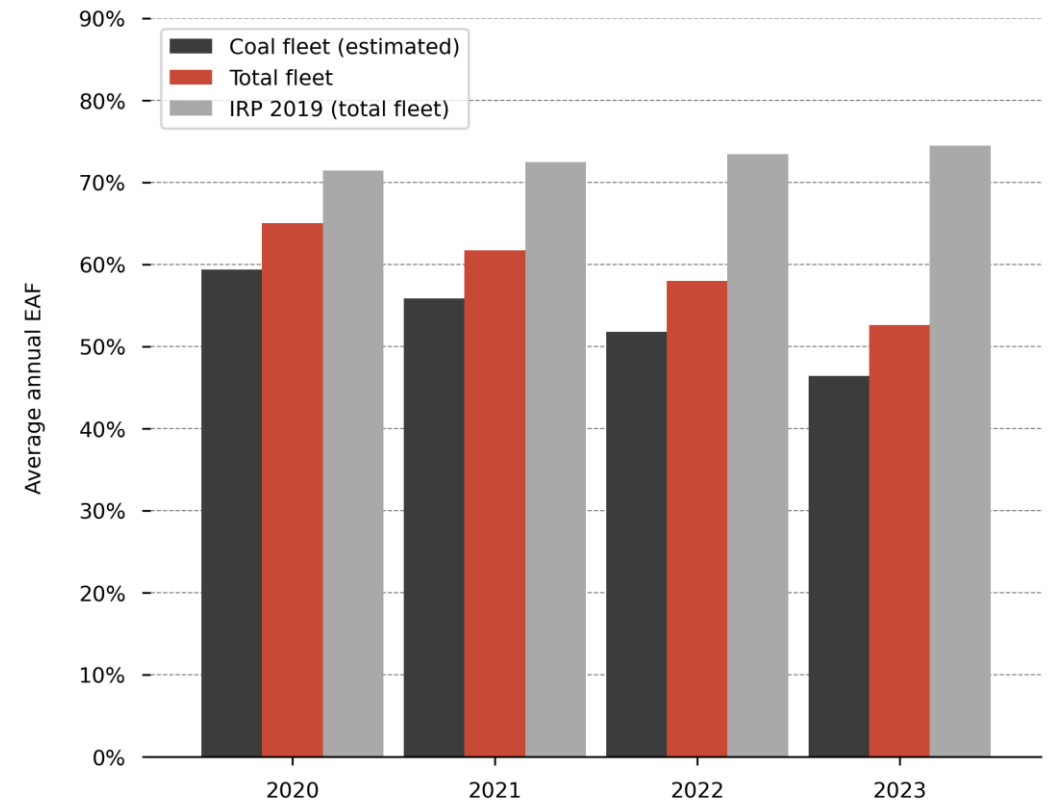
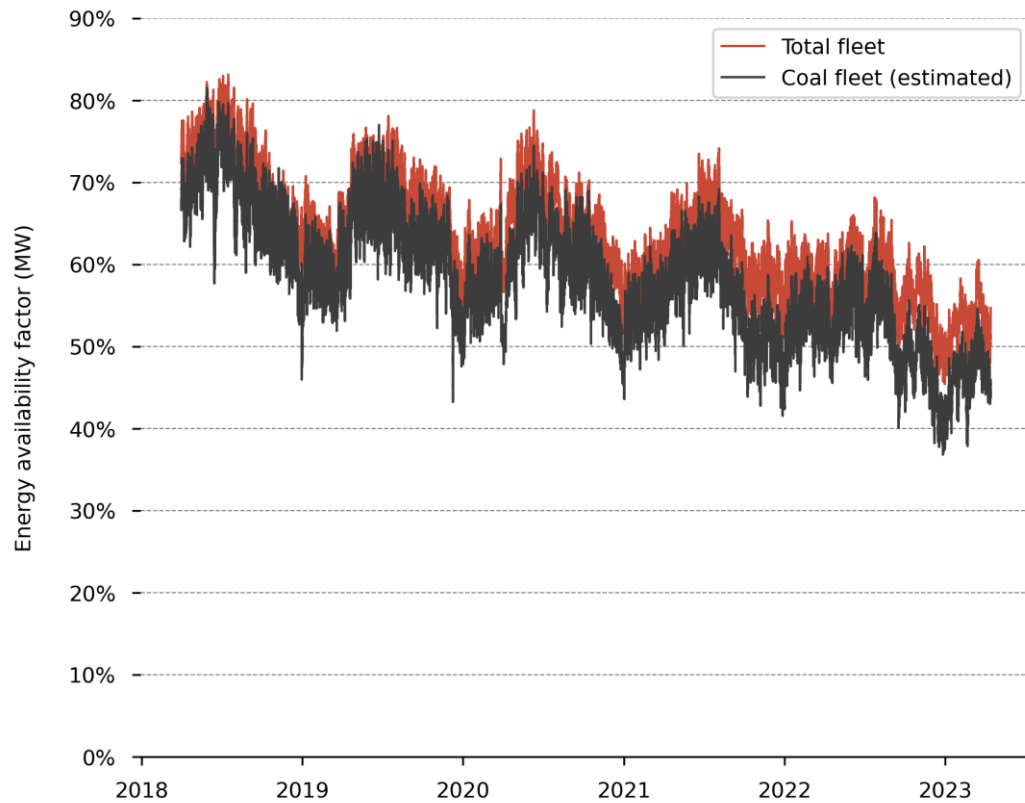


INCREASING PLANNED MAINTENANCE HAS NOT BEEN ABLE TO REVERSE THE TREND OF GROWING UNPLANNED OUTAGES





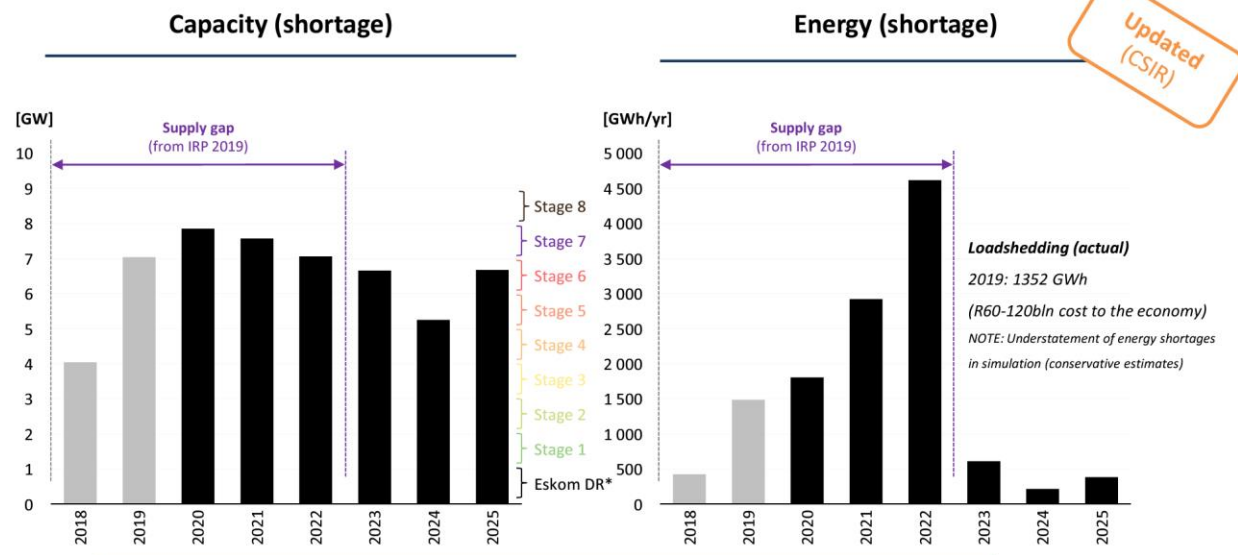
OUTDATED ENERGY POLICY ASSUMES AN EAF RECOVERY TO 75.5% BY 2024, RESULTING IN A WIDENING ENERGY GAP BETWEEN ENERGY PLANNING POLICY AND REALITY





THE CURRENT ENERGY CRISIS WAS FORESEEABLE WITH CSIR WARNING BACK IN 2020 THAT LOAD SHEDDING WOULD INCREASE DRASTICALLY WITHOUT RAPID INTERVENTIONS

Updated EAF & demand forecast indicates further shortage relative to IRP 2019 requiring capacity and significantly more energy



Updated EAF & Updated demand forecast
(EAF from =67% in 2019 to =64% by 2024) (Demand forecast initially flat & growth to 267 TWh by 2025)

* Estimated Eskom Demand Response (DR) capability (mostly industrial & energy limited); NOTES: Energy & capacity shortage is demand that cannot be served due to a lack of capacity (including OCGTs, pumped storage & Eskom DR); Outcomes shown are from deterministic simulations - thus indicative; 99th percentile of capacity & energy shortage is reported; All IRP 2019 capacity is assumed to come online as planned (Step 3 is always considered implemented); Cost of load shedding is estimated using COUE (cost of unserved energy) = 87.50 R/kWh; Sources: CSIR Energy Centre analysis



- Warnings by Eskom in various MTSAOs should have been heeded and actioned into an updated IRP.
- Effective energy planning cannot rely on best-case scenarios in terms of the Eskom performance.
- Eskom has not been able to attain EAF targets for their fleet and this is shown in their most recent System Status Outlook Briefing released in October 2022 when plant availability was at 58.53% versus a 65% target at year end for FY23.



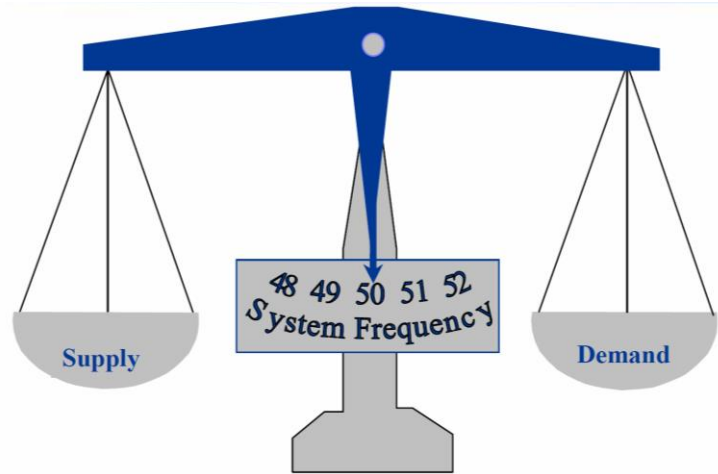
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INSIGHTS FROM LOAD SHEDDING IN 2021 AND 2022



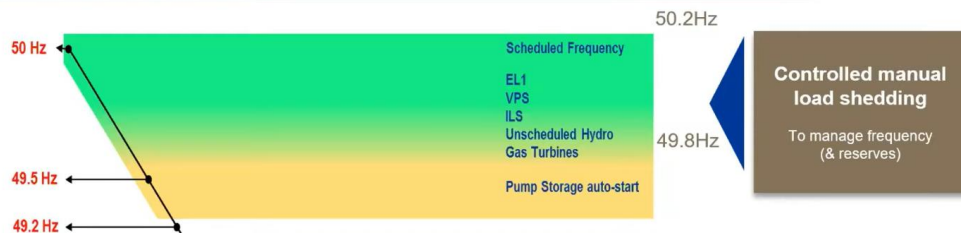


ESKOM SYSTEM OPERATIONS ARE CONSTANTLY BALANCING SUPPLY AND DEMAND IN ORDER TO MAINTAIN THE GRID FREQUENCY WITH THE RANGE OF 49-51 Hz



Resource	Capacity	Constraint
Pumped storage: Drakensberg Ingula Palmiet	2 732 MW 1 000 MW 1 332 MW 400 MW	90 UH, 22.5 SH 54 UH, 13.5 SH 58 UH, 29 SH
OCGT: Ankerlig Gourikwa Avon Dedisa	3 080 MW 1 326 MW 740 MW 680 MW 334 MW	326 UH, 36.2 SH 221 UH, 44.2 SH 210 UH, 52.5 SH 134 UH, 67 SH
GT: Accacia Port Rex	342 MW 171 MW 171 MW	27 UH, 9 SH 46 UH, 15.3 SH
ILS	2 024 MW	120 minutes per week
VPS	0 – 500 MW	4 days a week of 120 minutes 40 – 150 MW in winter Up to 500 MW in summer
Critical peak day	~27 MW	Pilot project

OCGTs, GTs and pumped storage make up 6 000 MW of dispatchable generation. If the fuel for these generators is depleted it will add 6 stages of load shedding.



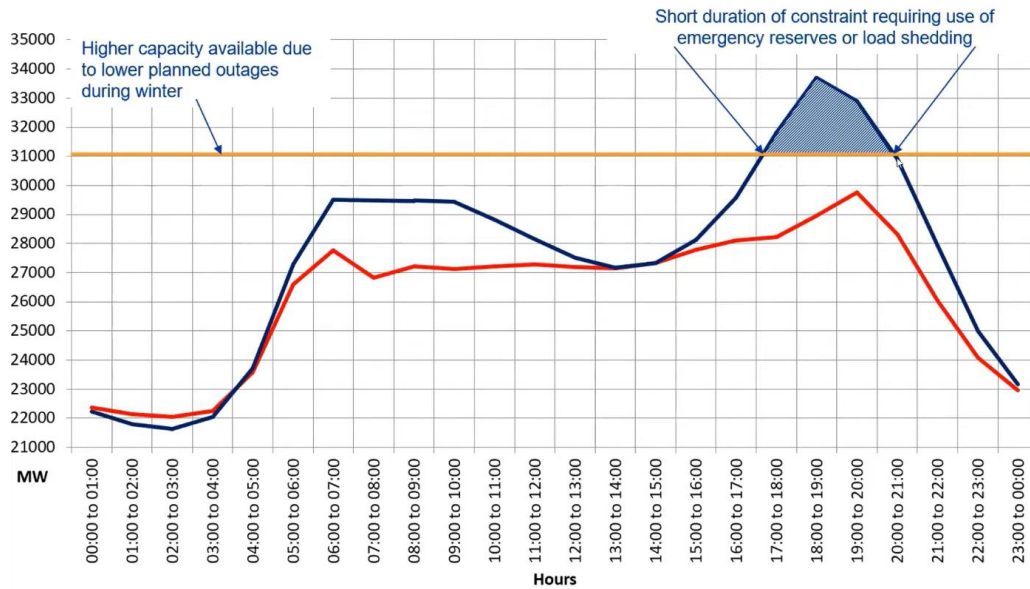
Below 49.2 Hz, additional automatic load shedding systems activate which can shed up to 50% of load in (<1s) if needed



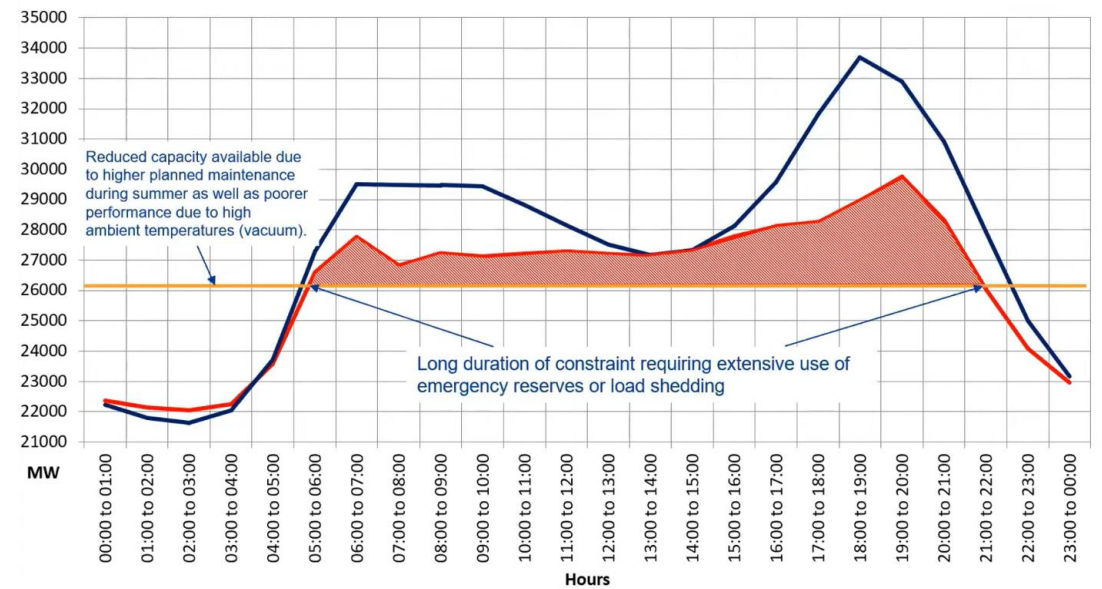


IT IS IMPORTANT TO DISTINGUISH BETWEEN BEING CAPACITY CONSTRAINED FOR SHORT PERIODS OF TIME IN THE EVENING PEAK AND BEING ENERGY CONSTRAINED ACROSS THE DAY

Example of load shedding for short duration evening peak (high plant availability, but high demand typical of winter)



Example of load shedding throughout the day (low plant availability, despite lower demand typical of summer)



Source: Eskom

Blue line is typical winter demand profile
Red line is typical summer demand profile





PUMPED HYDRO STORAGE AND OCGTS ARE KEY RESERVES TO MAINTAIN SYSTEM STABILITY

HOWEVER, BOTH RESOURCES ARE ENERGY CONSTRAINED AND CANNOT BE UTILISED FOR LONG PERIODS AT HIGH LOAD FACTORS WITHOUT BEING REPLENISHED.



Image source: www.polity.org.za

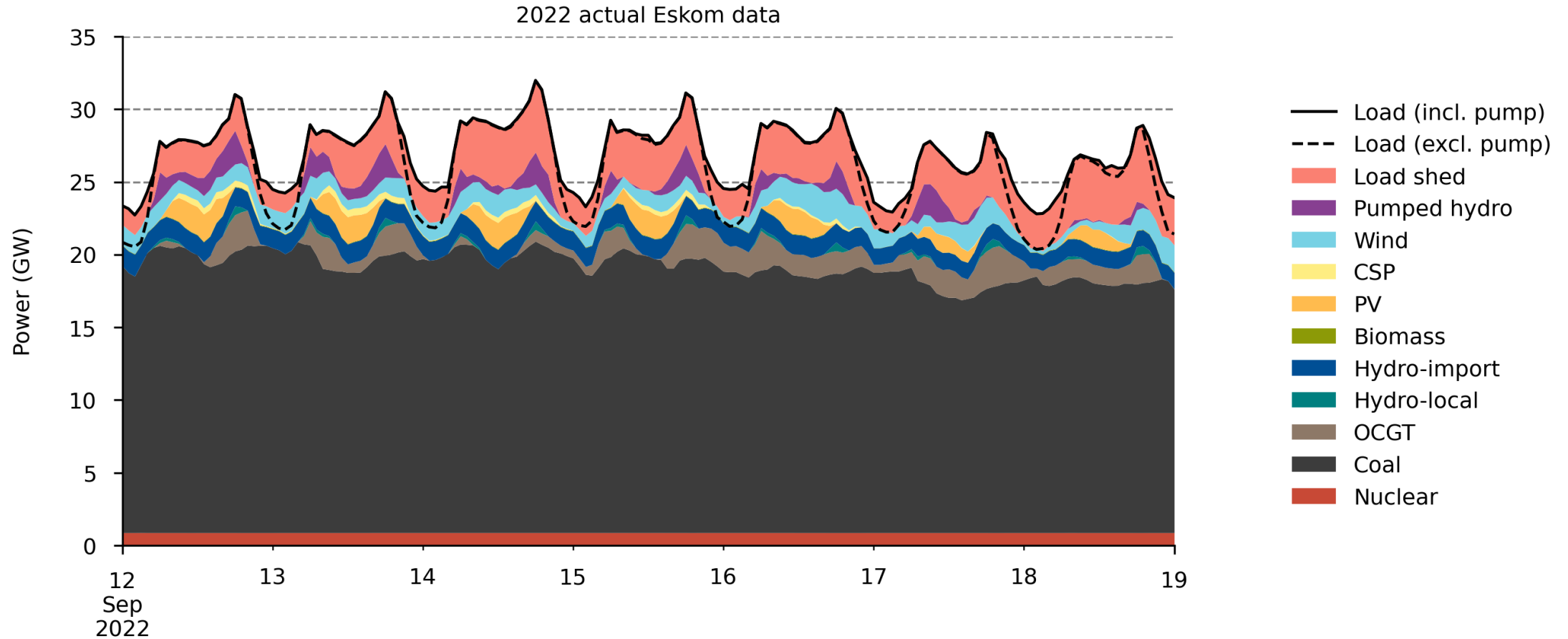


Image source: Engineering News





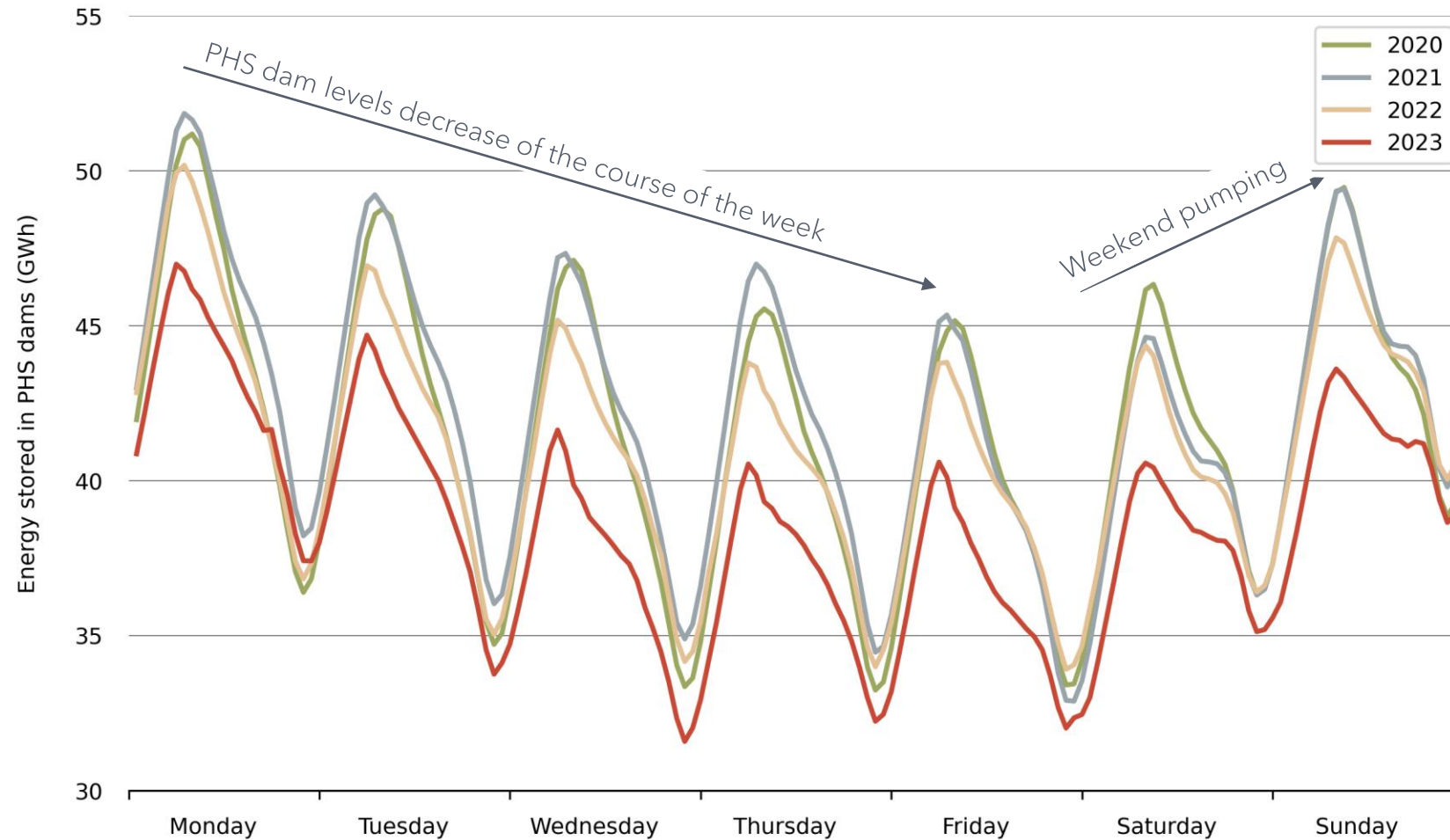
ACTUAL ESKOM SYSTEM DISPATCH FOR A WEEK INCLUDING STAGE 4-6 LOAD SHEDDING





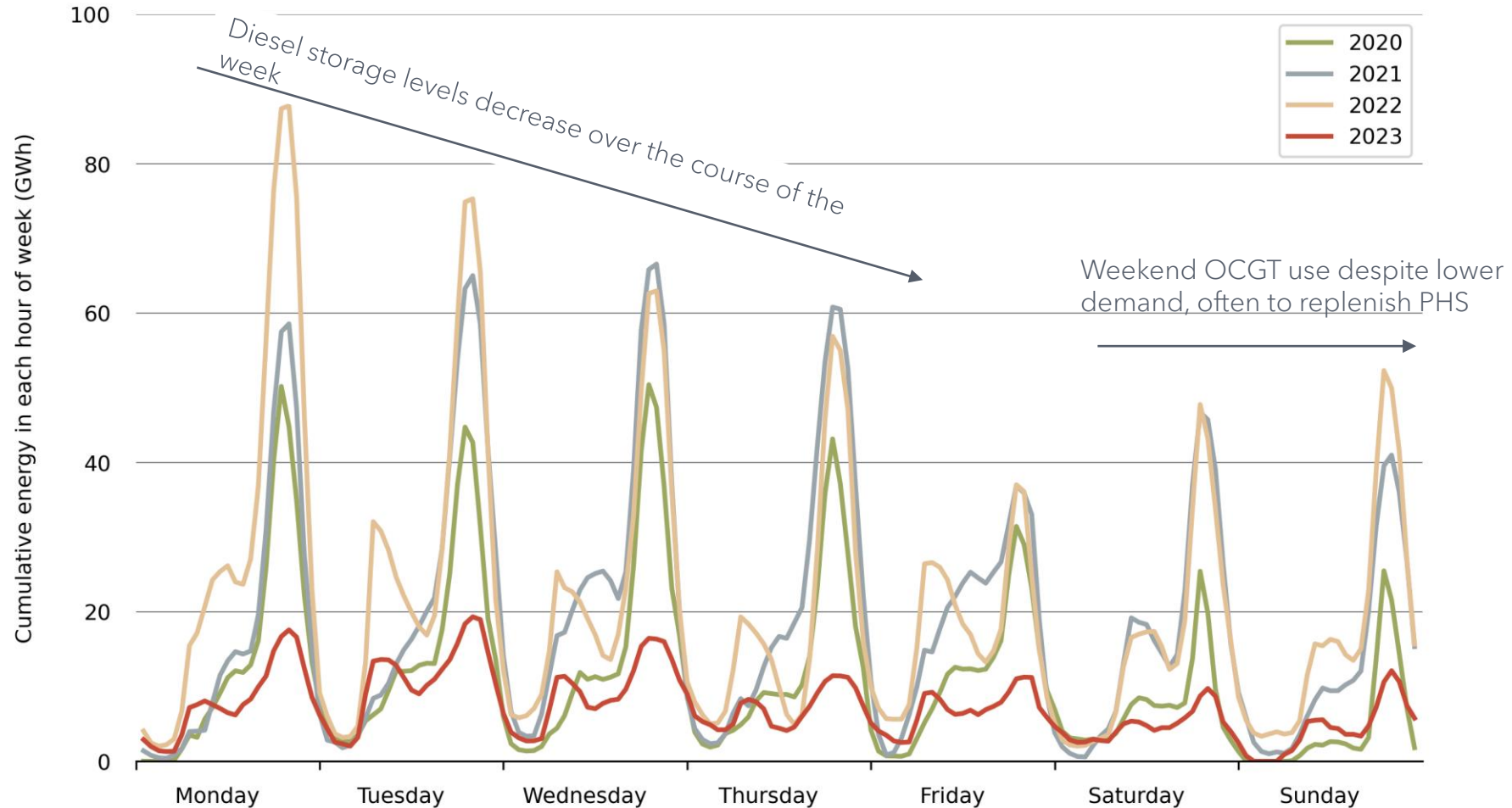
PUMPED HYDRO TYPICALLY OPERATES ON A 168H CYCLE

STORAGE DAMS ARE FULL ON MONDAY AND EMPTY ON FRIDAY EVENING – THEREFORE EFFECTIVENESS TO MANAGE LOAD SHEDDING REDUCES LATER IN THE WEEK



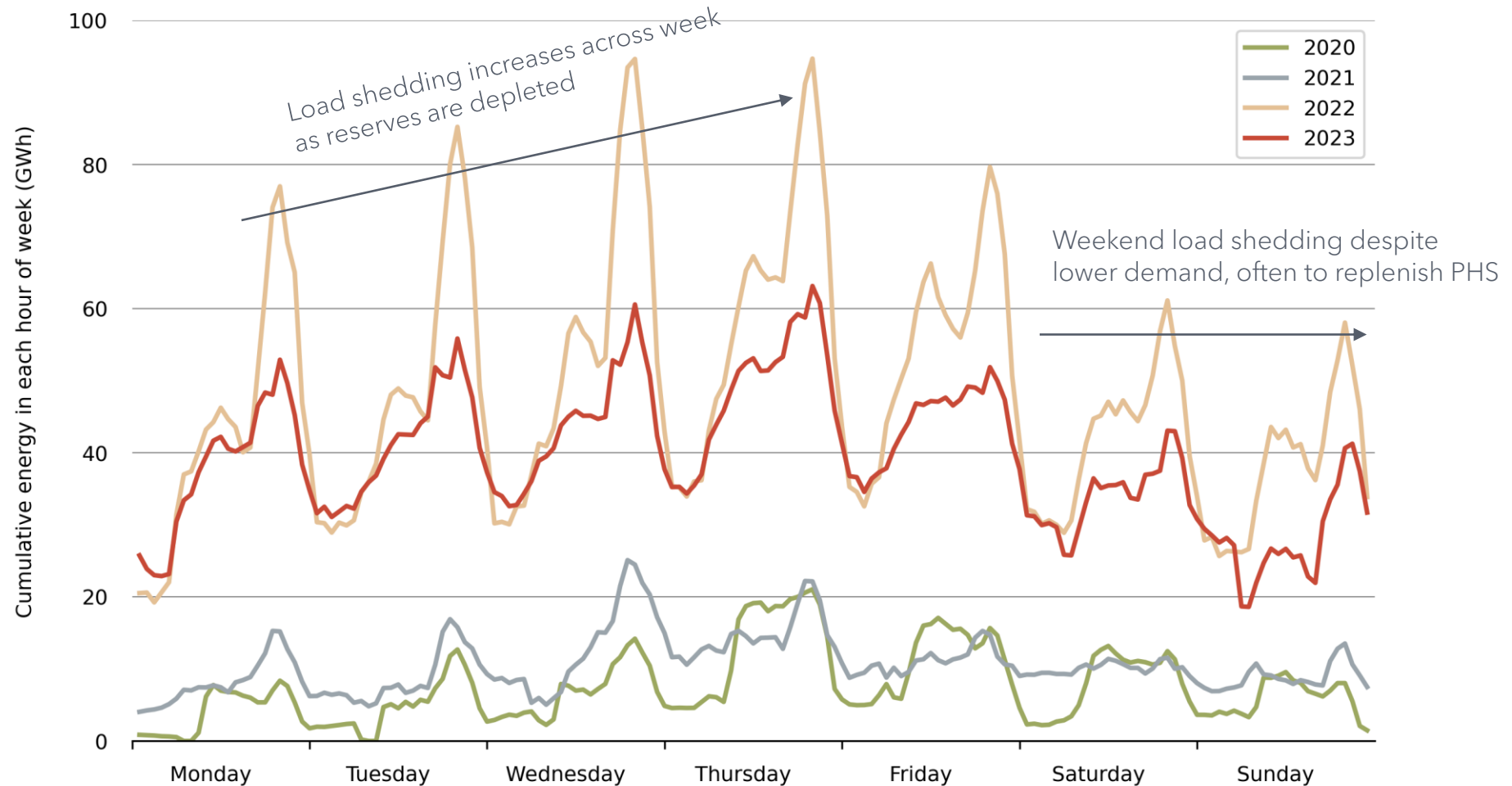


ENERGY PROVIDED BY OCGTS IS PRIMARILY IN THE EVENING PEAK, BUT CONTRIBUTION THROUGHOUT THE DAY IS INCREASING AS THE SYSTEM BECOMES MORE CONSTRAINED



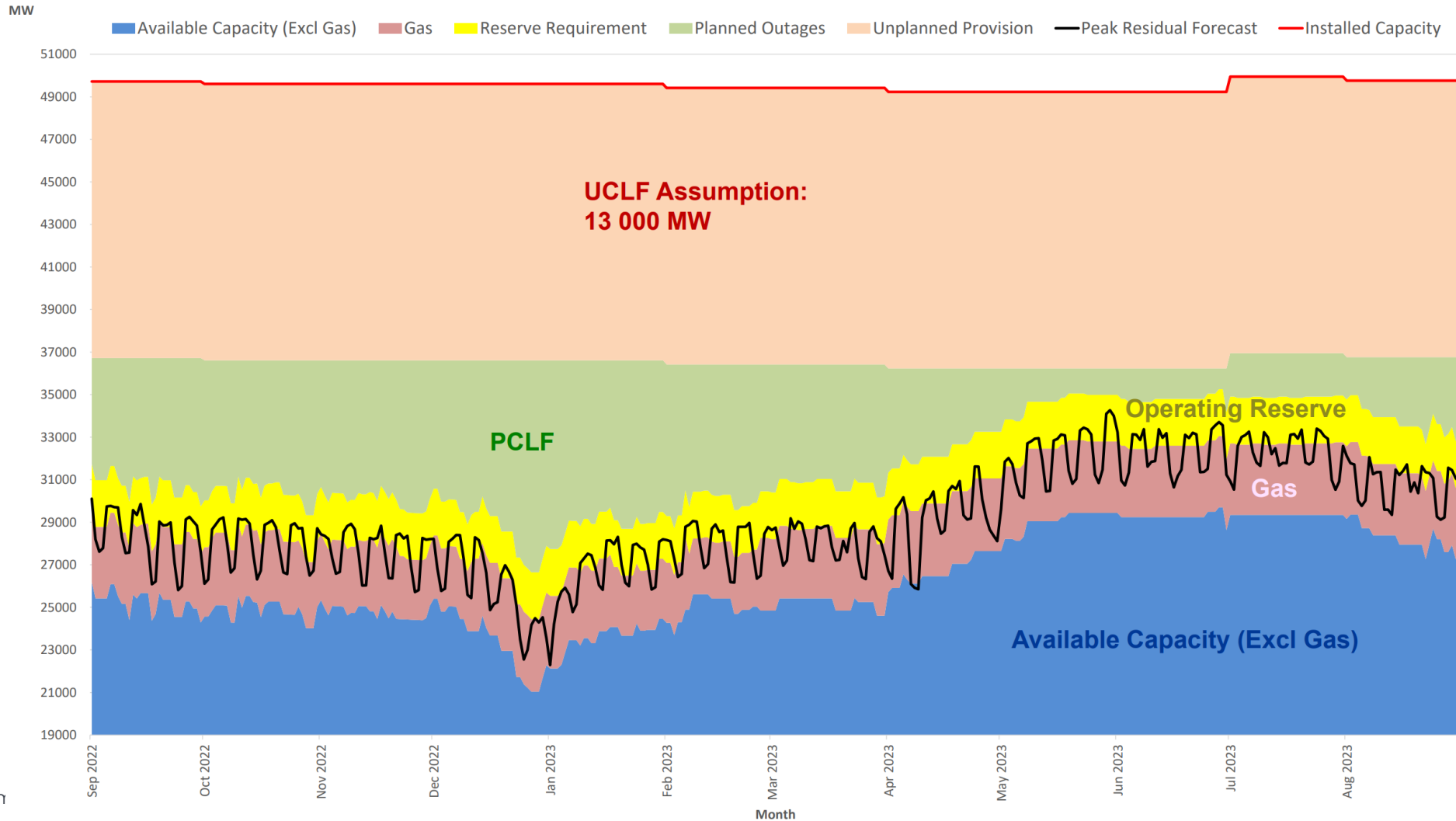


IN 2022 AND 2023 (YTD) THE SYSTEM WAS SO SHORT OF ENERGY THAT LOAD WAS CONSISTENTLY SHED ACROSS ALL HOURS OF THE WEEK, WITH HIGHER PEAKS IN THE EVENING

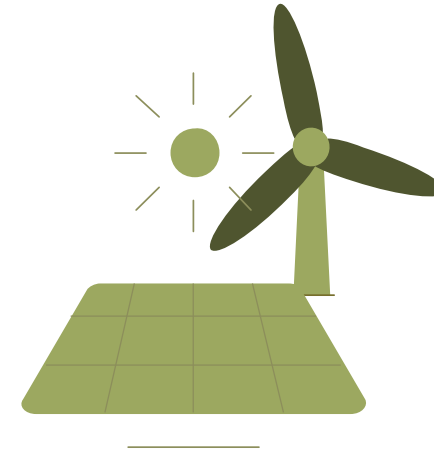




SYSTEM OPERATOR CAPACITY OUTLOOK FOR THE NEXT 12 MONTHS

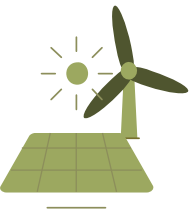


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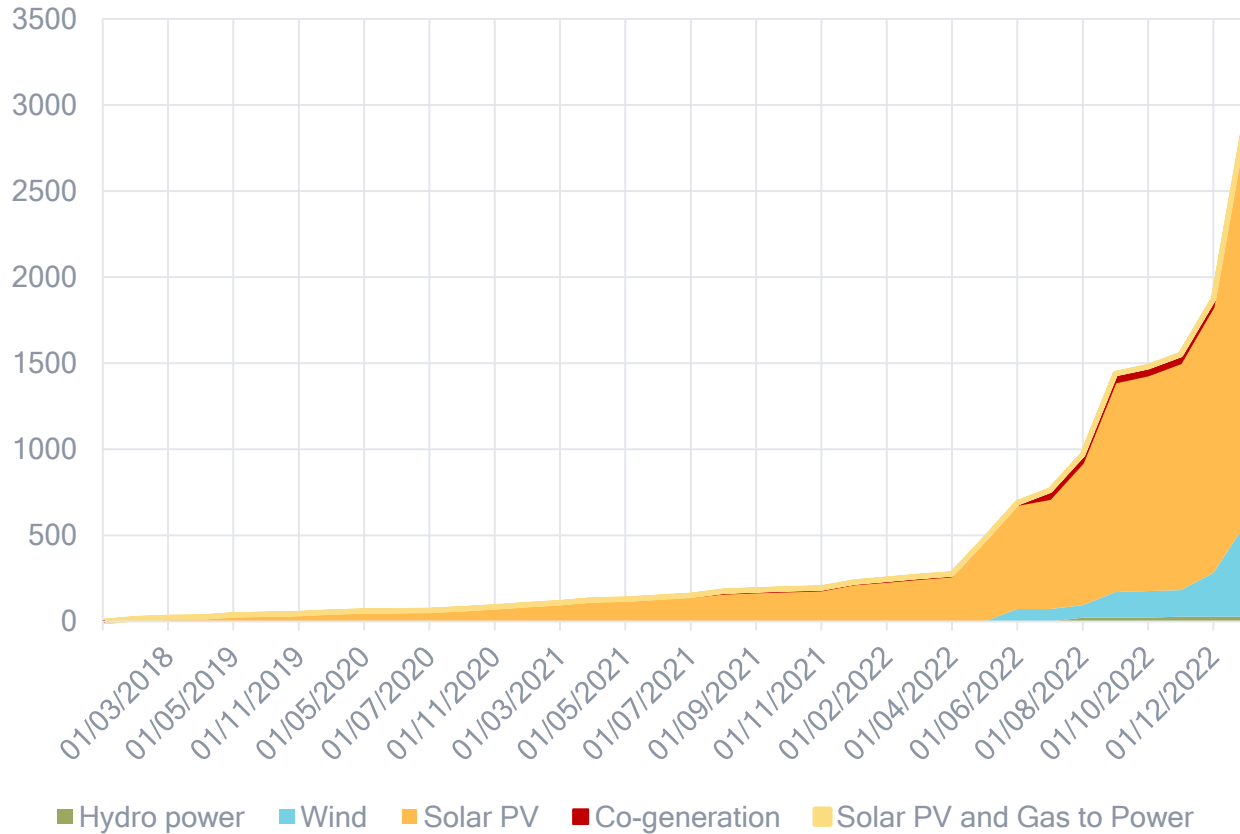
ANALYSING THE POTENTIAL IMPACT ADDITIONAL RENEWABLES WOULD HAVE MADE ON LOAD SHEDDING IN 2021 AND 2022



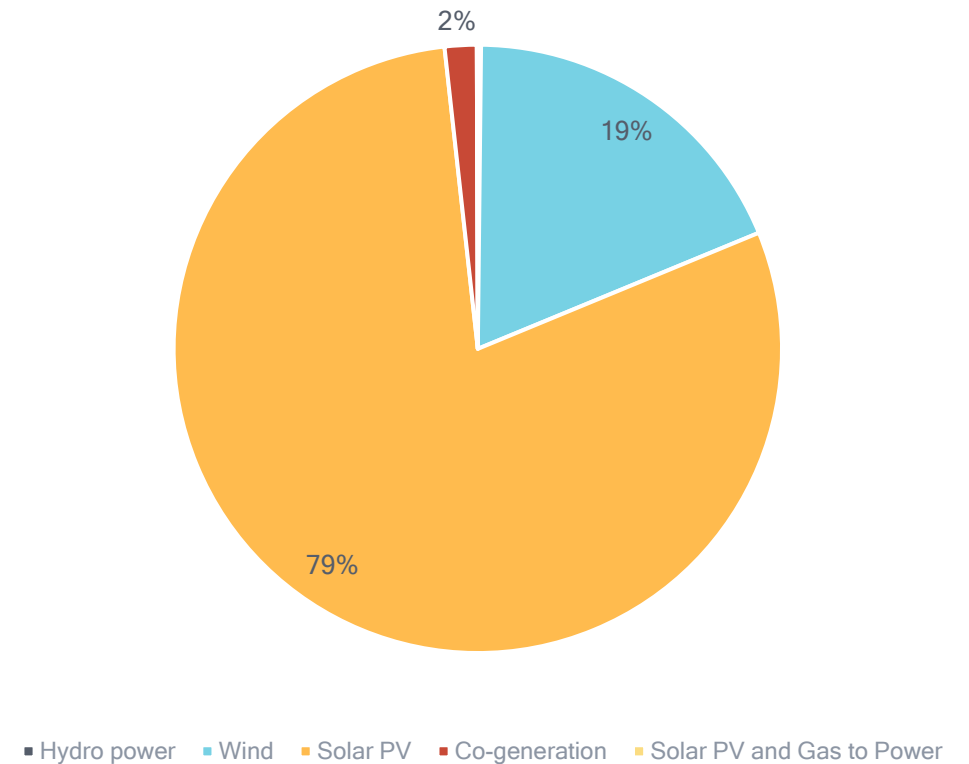


RAPID EXPANSION OF PRIVATE SECTOR SOLAR PV PROJECTS DUE TO THE LIFTING OF LICENSING RESTRICTIONS

NERSA registered capacity (MW)

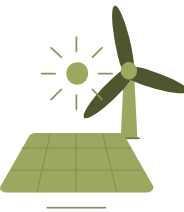


Registered Capacity at February 2023



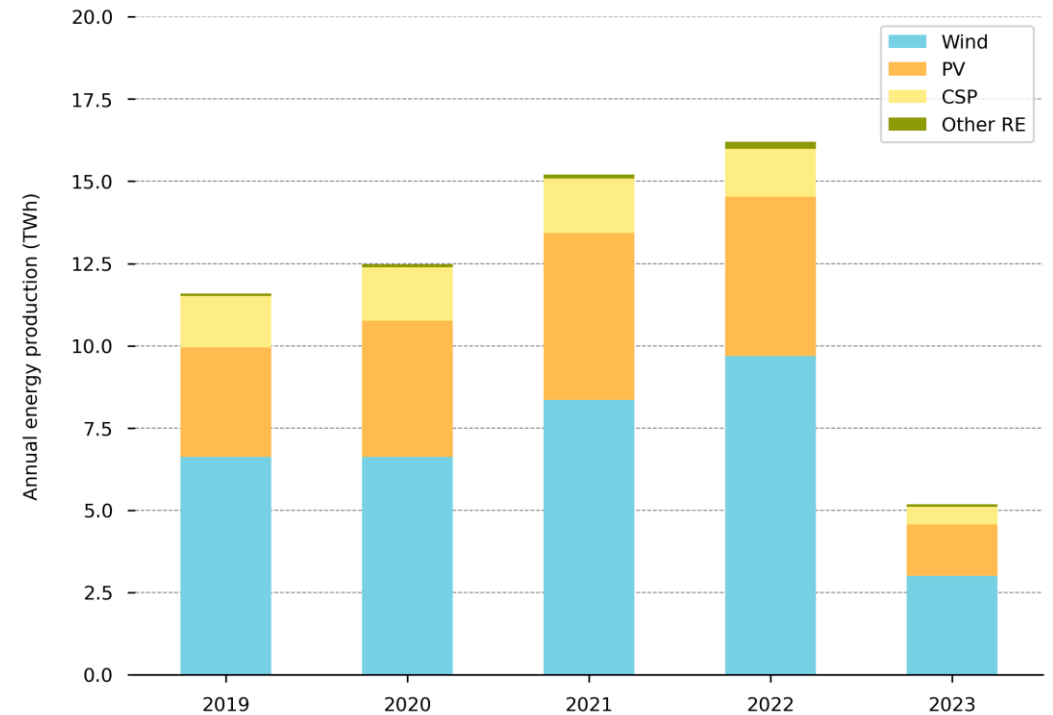
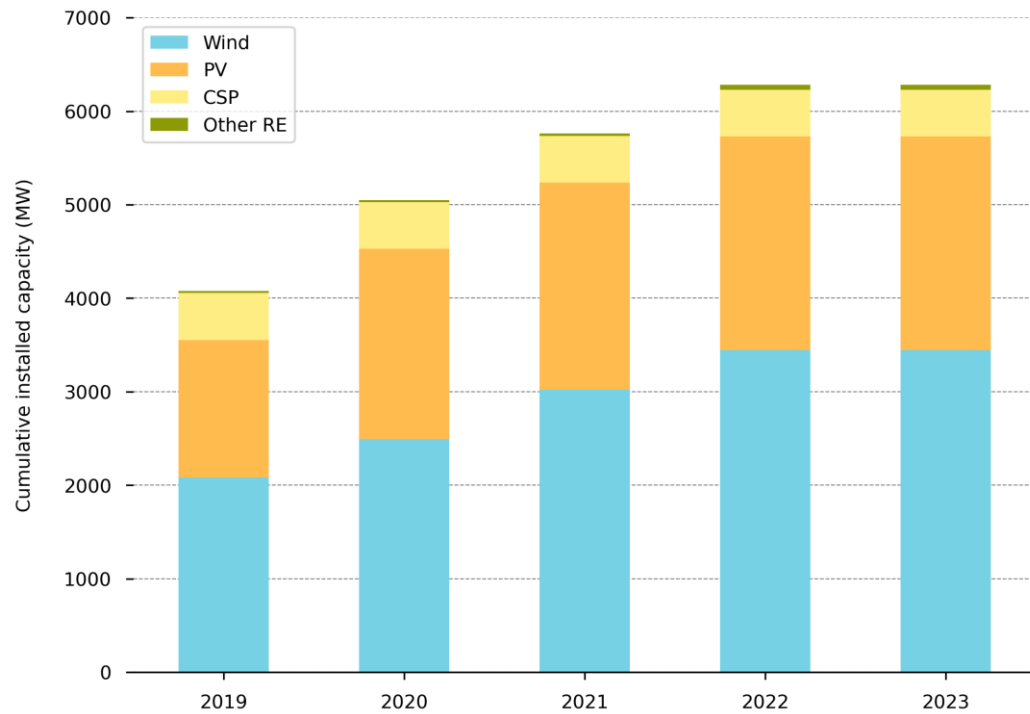
Data from [NERSA registered Generation facilities](#)

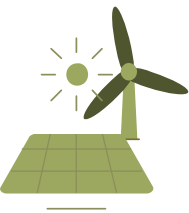




CURRENT RE CONTEXT:

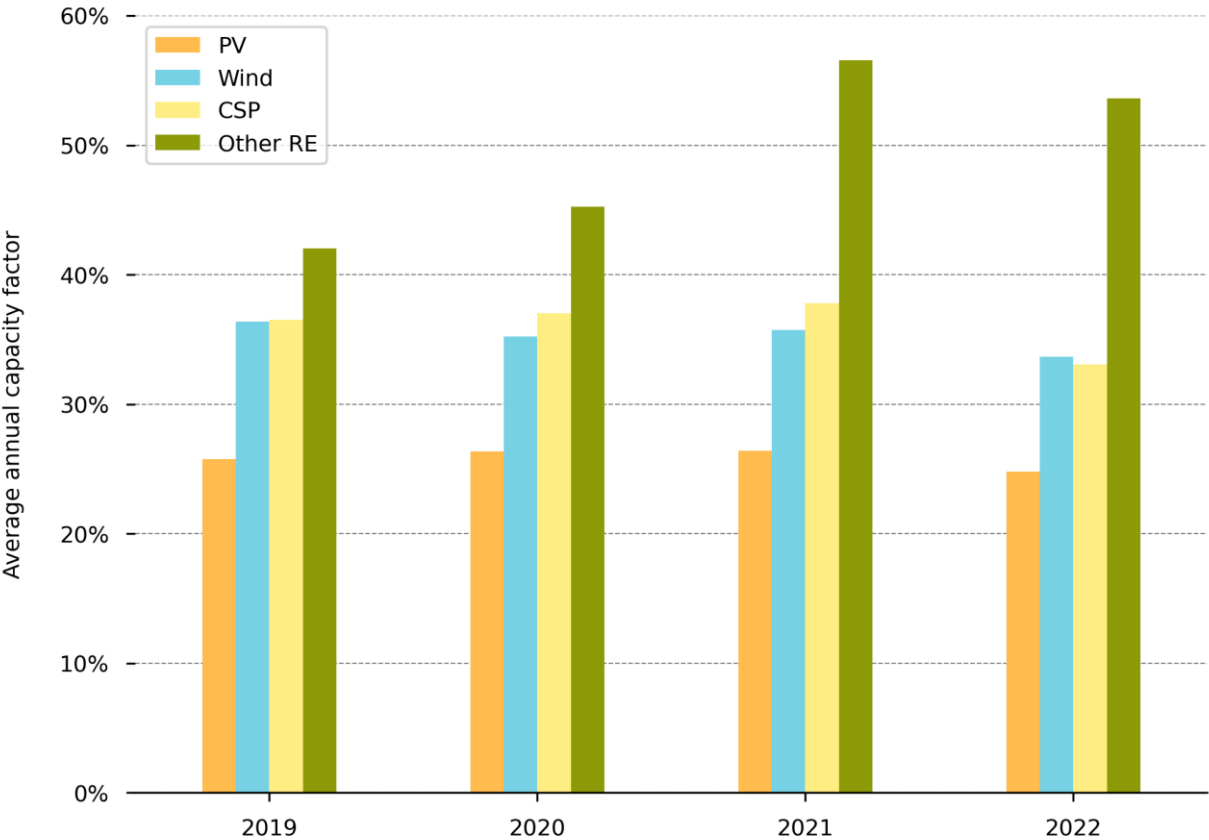
THE CURRENT INSTALLED CAPACITY OF RENEWABLES IS 6280 MW, PRODUCING 162 TWH IN 2022

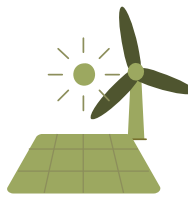




CURRENT RE CONTEXT:

THE CAPACITY FACTORS ACROSS RE TECHNOLOGIES HAS REMAINED CONSISTENT





WE RECENTLY COMPLETED STUDIES TO MODEL DIFFERENT SCENARIOS TO RESOLVE THE POWER CRISIS

- Last year, we published a two-part series on exploring a feasible strategy to resolve the load shedding crisis:
 - In Part A, we utilised Eskom’s actual data to investigate the impact that additional generation capacity would have had on load shedding if it had been in operation in 2021, focusing on the shortest lead-time and cheapest sources of power generation. Using two separate modelling platforms, we demonstrated how avoidable the load shedding crisis would have been resolved, whilst enabling more efficient operation of our power system and associated cost saving.
 - Part B outlines a Game Plan of critical interventions to end load shedding and emphasizes how applying a laser focus to implementing strategic policy levers, government can establish high confidence that the problem will be resolved expeditiously.
- In February, we repeated our analysis done in Part A using updated Eskom data from 2022, where we experienced four times more load shedding than in 2021.

RESOLVING THE POWER CRISIS PART A: INSIGHTS FROM 2021 - SA'S WORST LOAD SHEDDING YEAR SO FAR

Meridian Economics

June 2022
Version 1.1

Authored by Adam Roff, Dr Peter Klein, Rian Brand, Celeste Renaud, Lonwabo Mgoduso, Dr Grové Steyn

RESOLVING THE POWER CRISIS PART B: AN ACHIEVABLE GAME PLAN TO END LOAD SHEDDING

Meridian Economics

June 2022
Version 1.2

Authored by Dr Grové Steyn, Dr Peter Klein, Adam Roff, Celeste Renaud, Lonwabo Mgoduso and Rian Brand

Contact: janet.cronje@meridianeconomics.co.za

RESOLVING THE POWER CRISIS: INSIGHTS FROM 2022

Meridian Economics

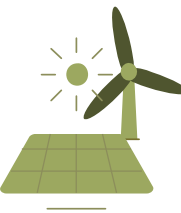
Briefing Note (No. 2023/01)

February 2023
Version 1.0

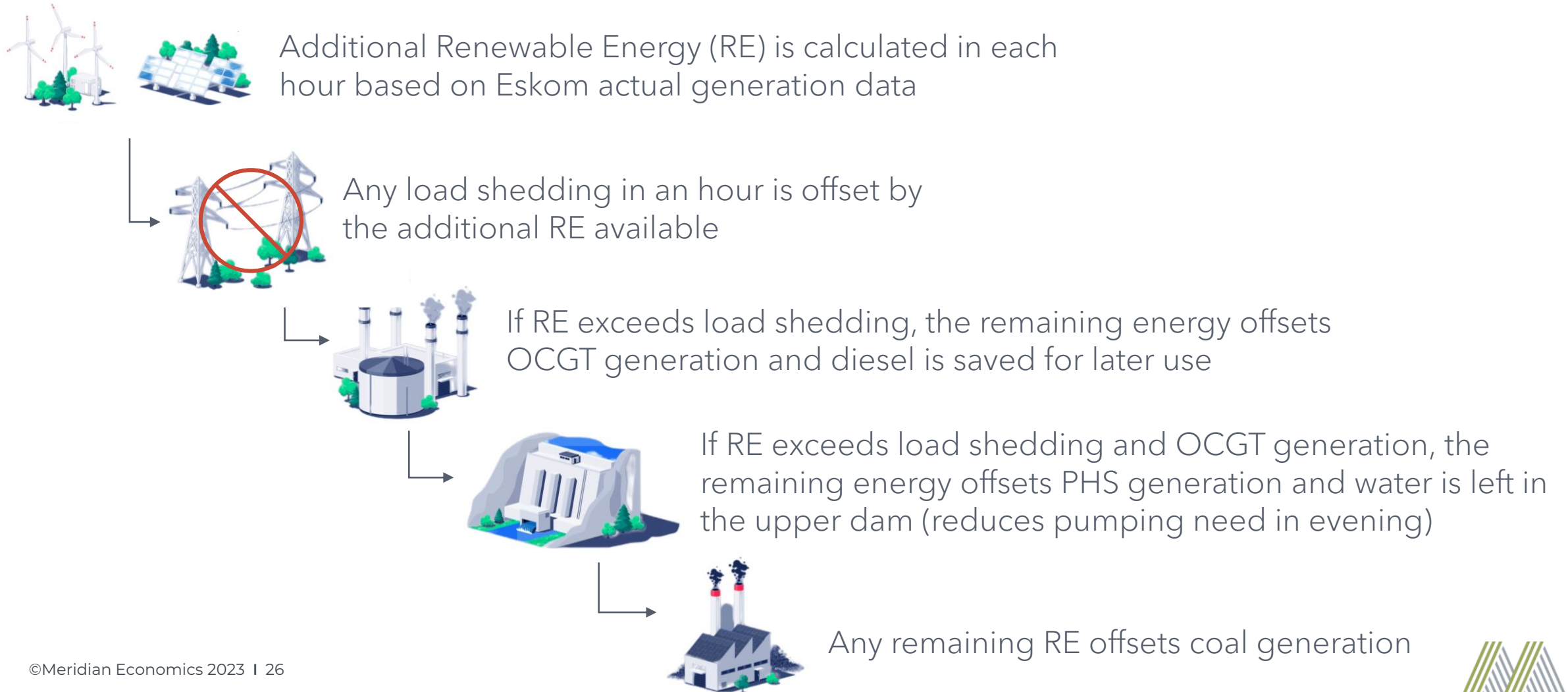
Authored by Dr Peter Klein, Dr Ndlovu Musehane, Adam Roff, Dr Grove Steyn

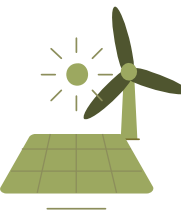
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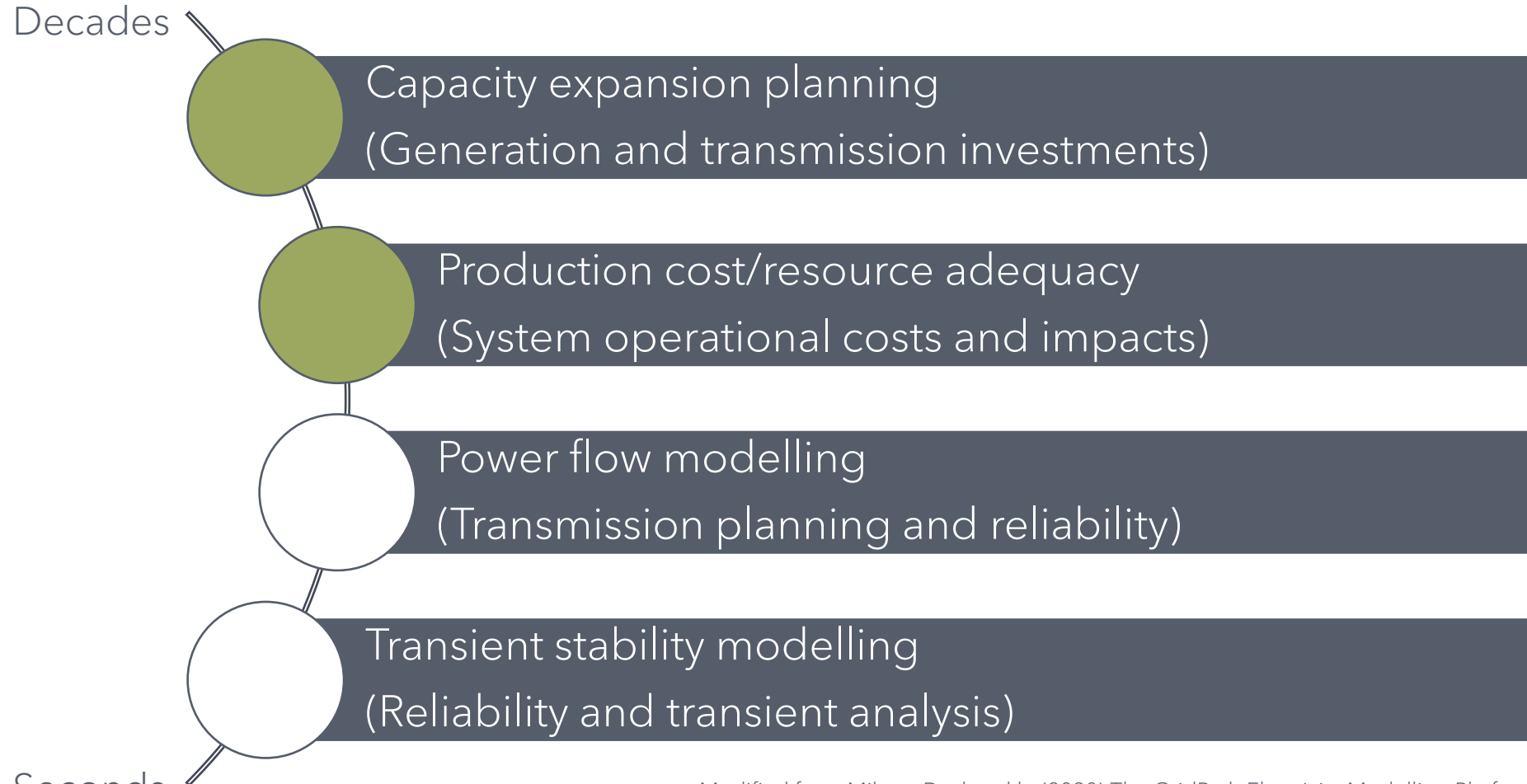


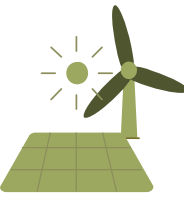
FLOW DIAGRAM SHOWING METHODOLOGY TO CALCULATE THE DIRECT IMPACT OF ADDITIONAL RENEWABLE ENERGY



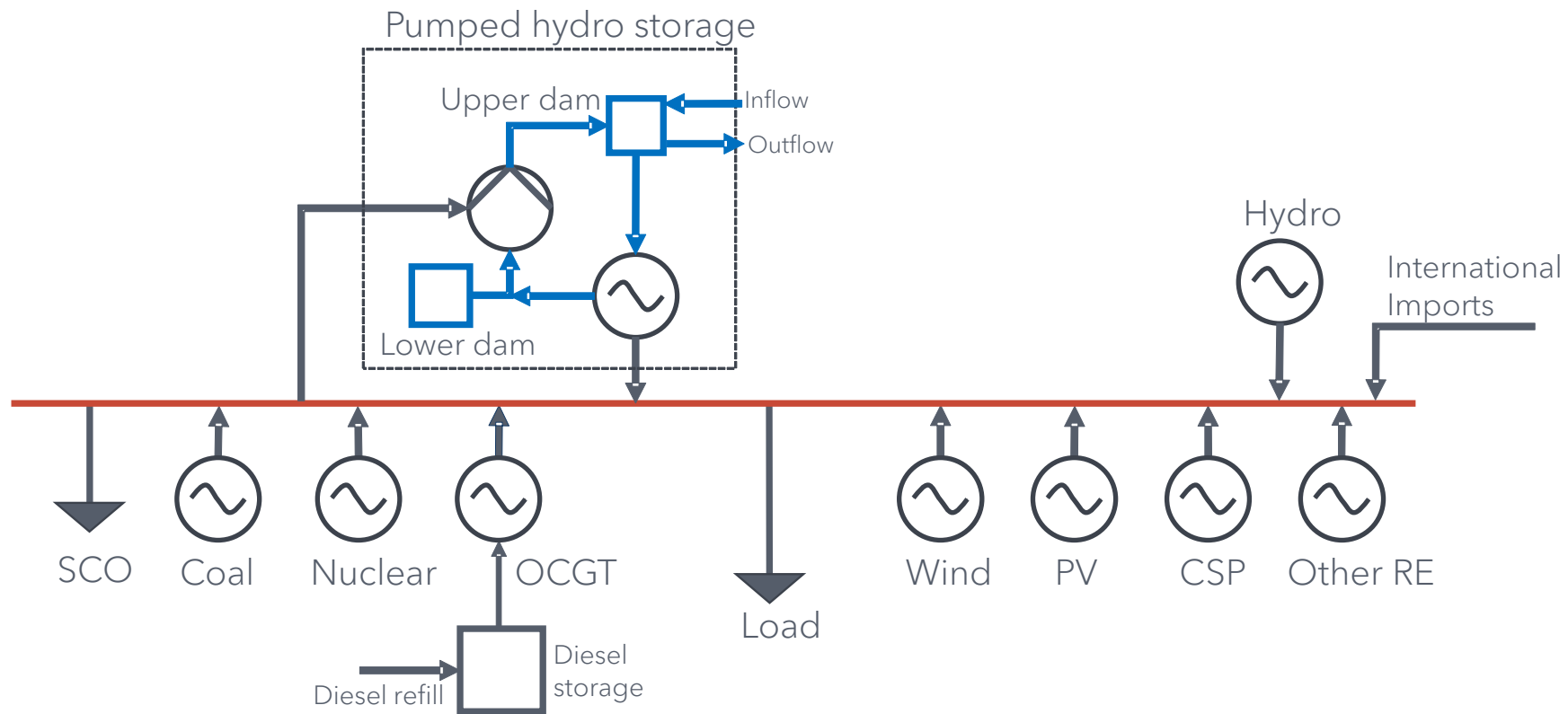


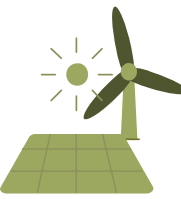
DIFFERENT TYPES OF ENERGY SYSTEM MODELS ARE USED TO ADDRESS DIFFERENT PROBLEM TYPES





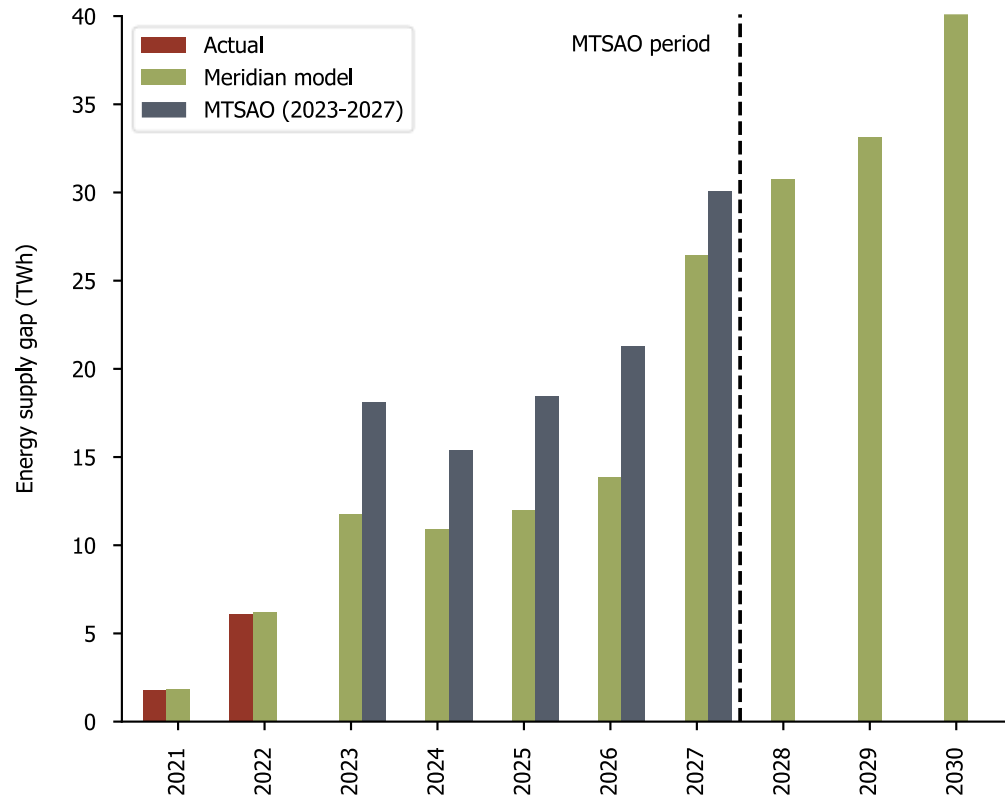
WE ALSO USED A POWER SYSTEM DISPATCH MODEL TO SIMULATE HOW THE SO MIGHT HAVE RE-DISPATCHED PEAKING ASSETS HAD MORE RE BEEN AVAILABLE IN 2021 AND 2022



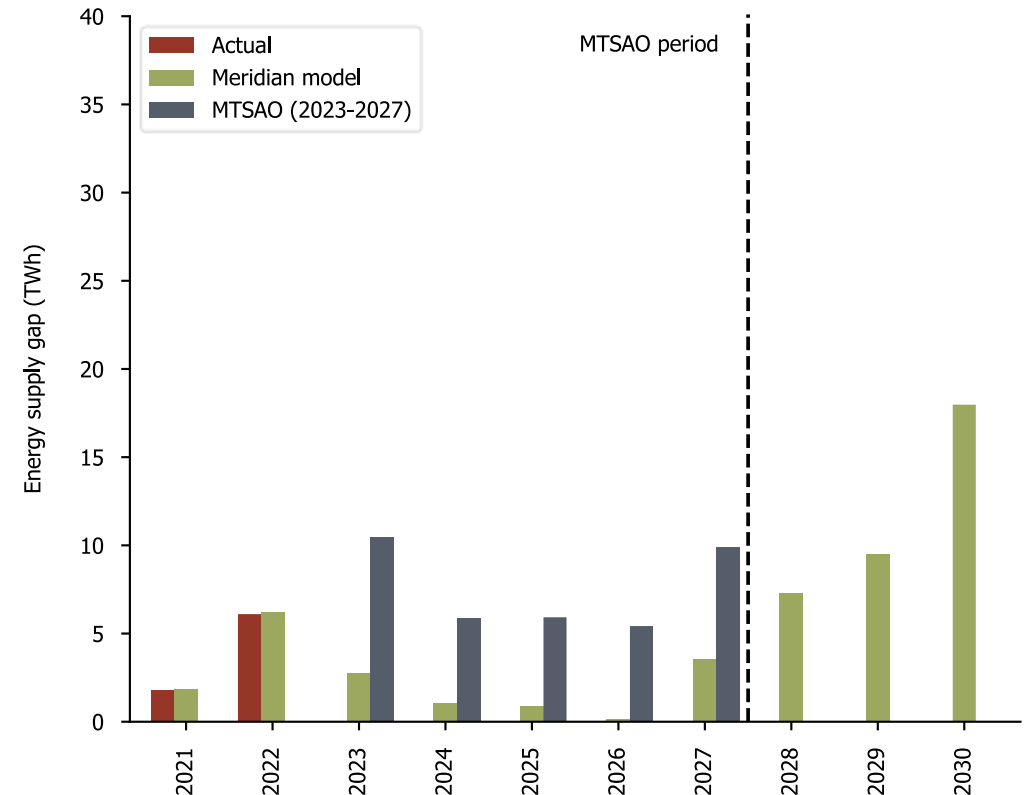


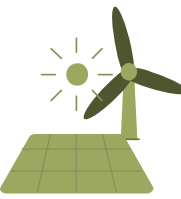
WE HAVE USED OUR POWER SYSTEM MODEL TO RECREATE THE MTSAO 2023-2027 SCENARIOS AND THE RESULTS ARE COMPARABLE WITH THE ESKOM MODELLING

Low EAF and high demand



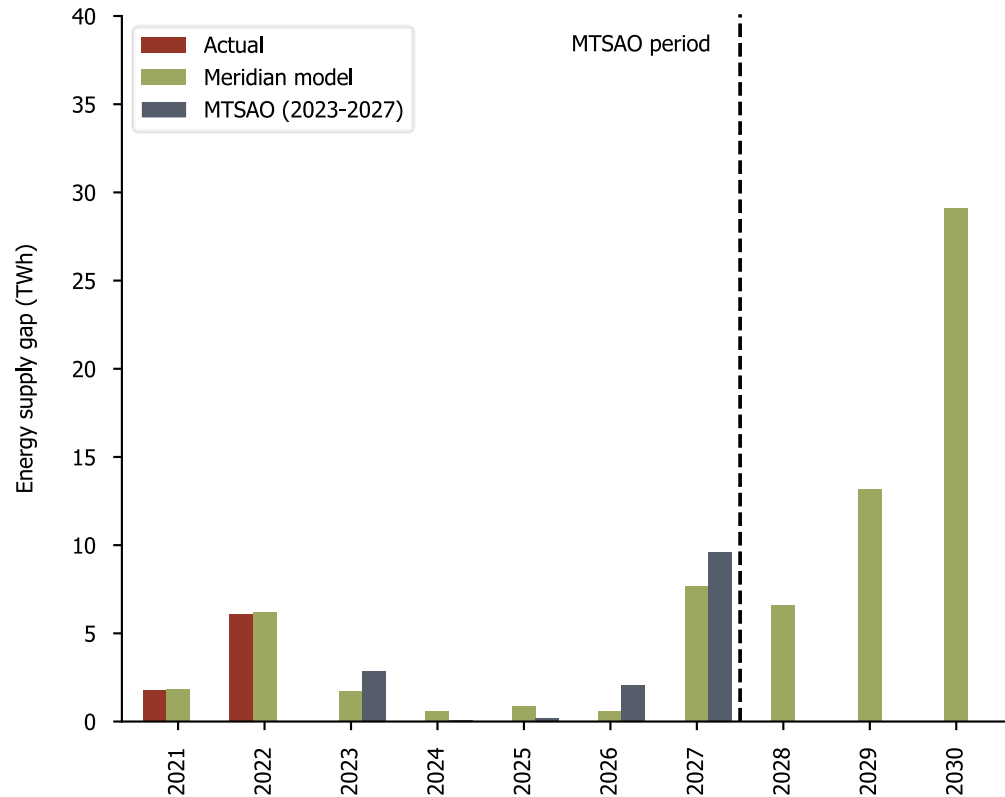
Low EAF and low demand



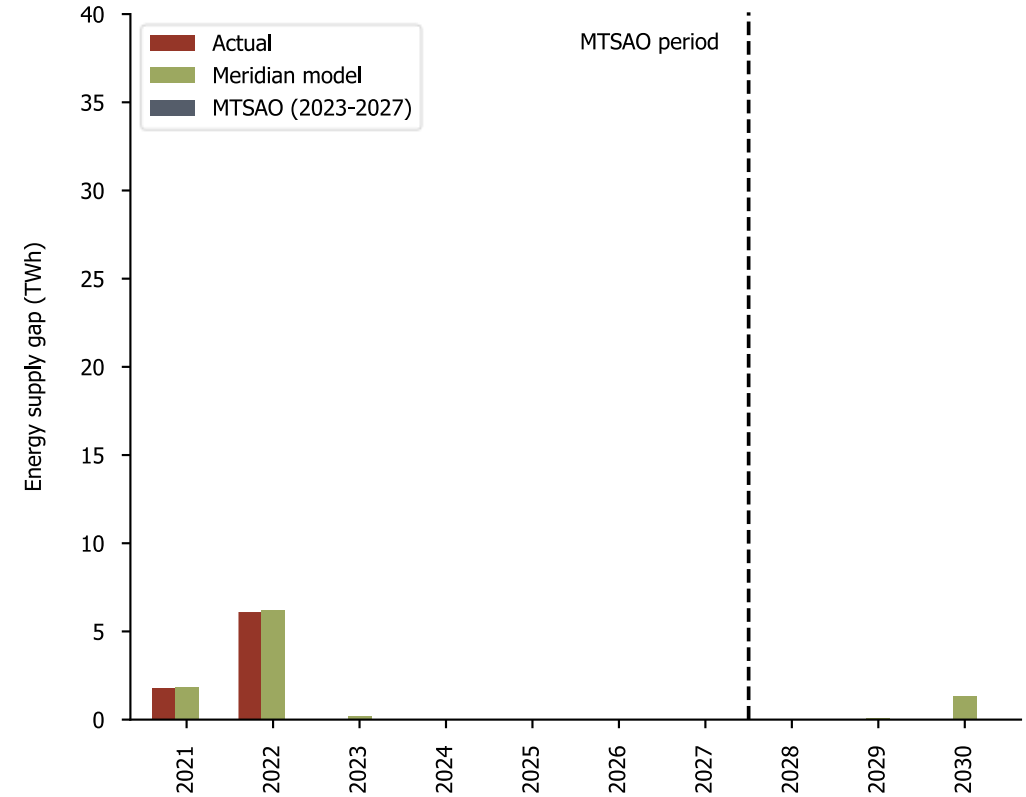


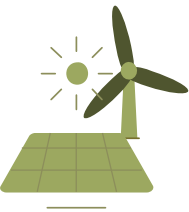
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High EAF and high demand



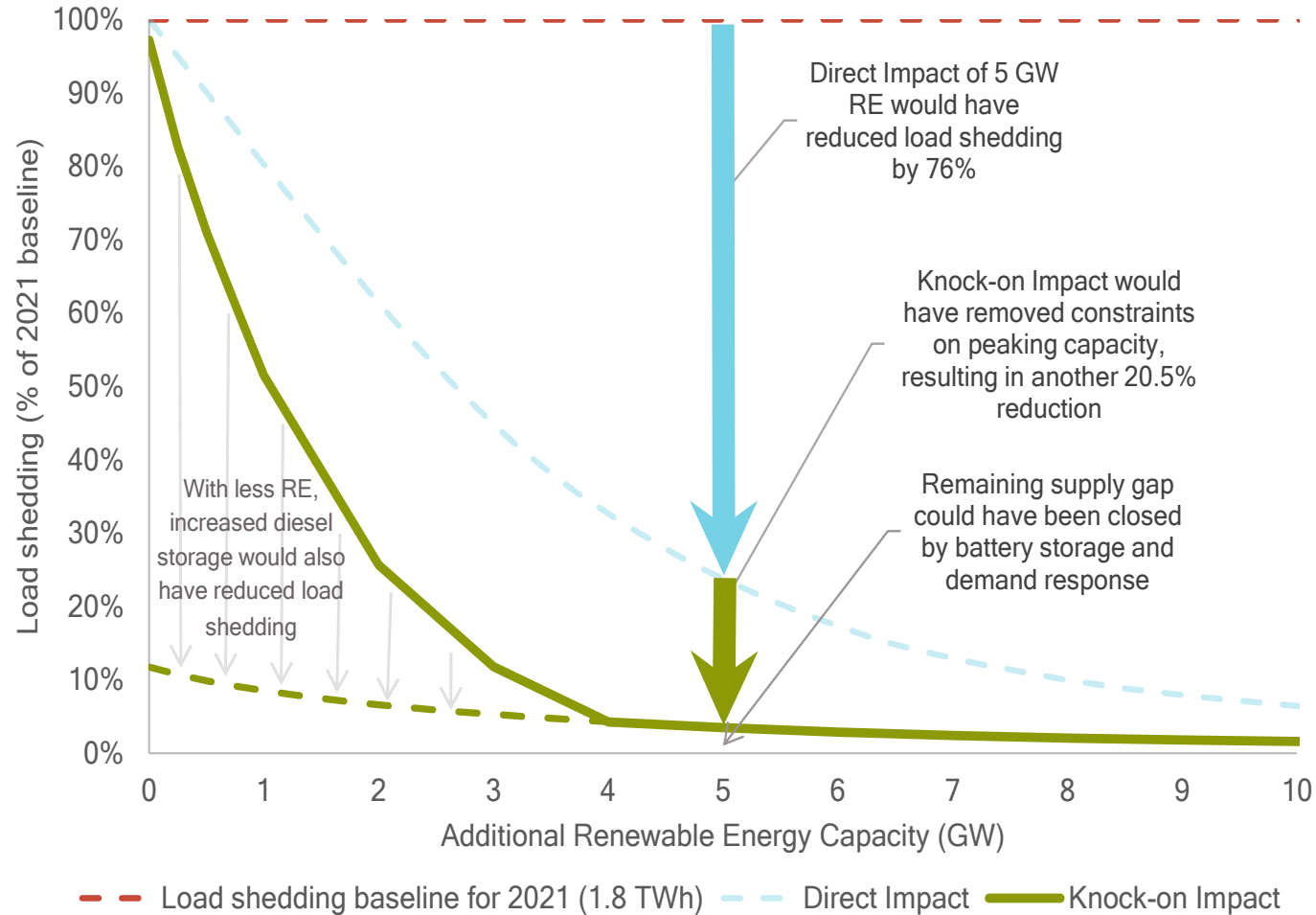
High EAF and low demand

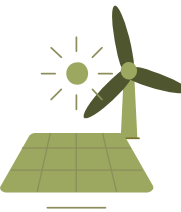




INSIGHTS BASED ON ACTUAL ESKOM LOAD SHEDDING DATA:

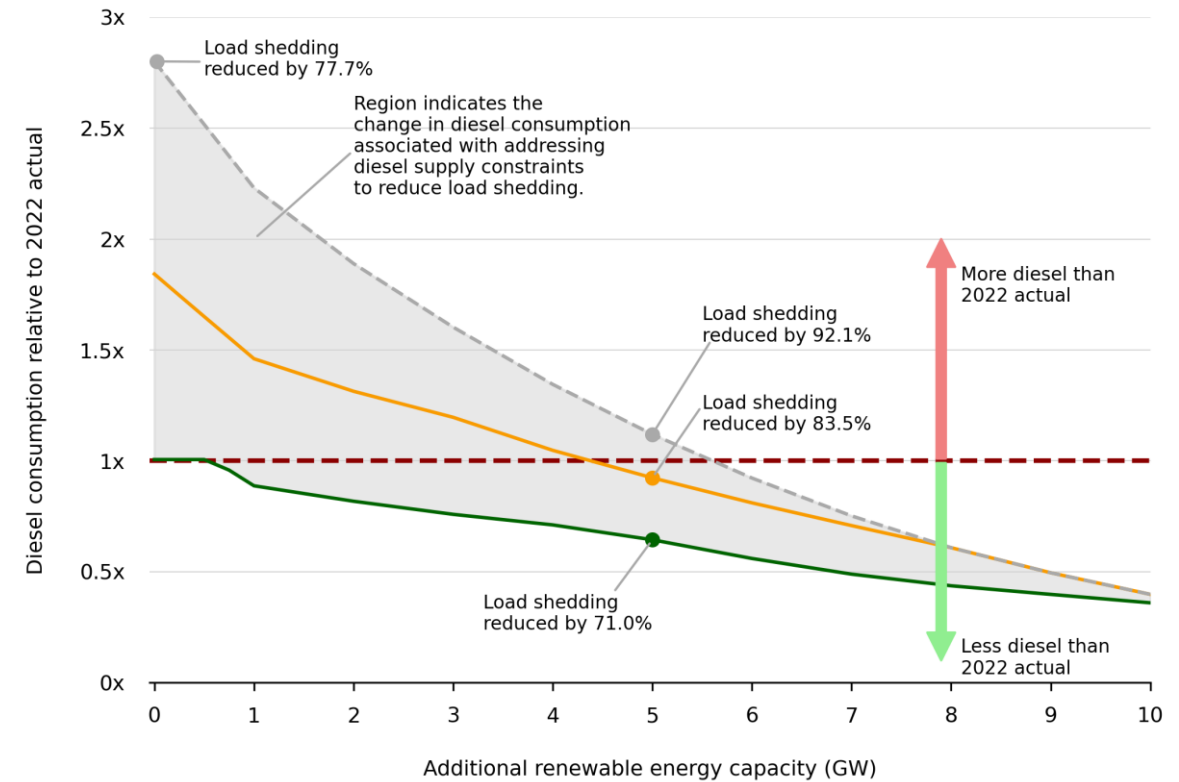
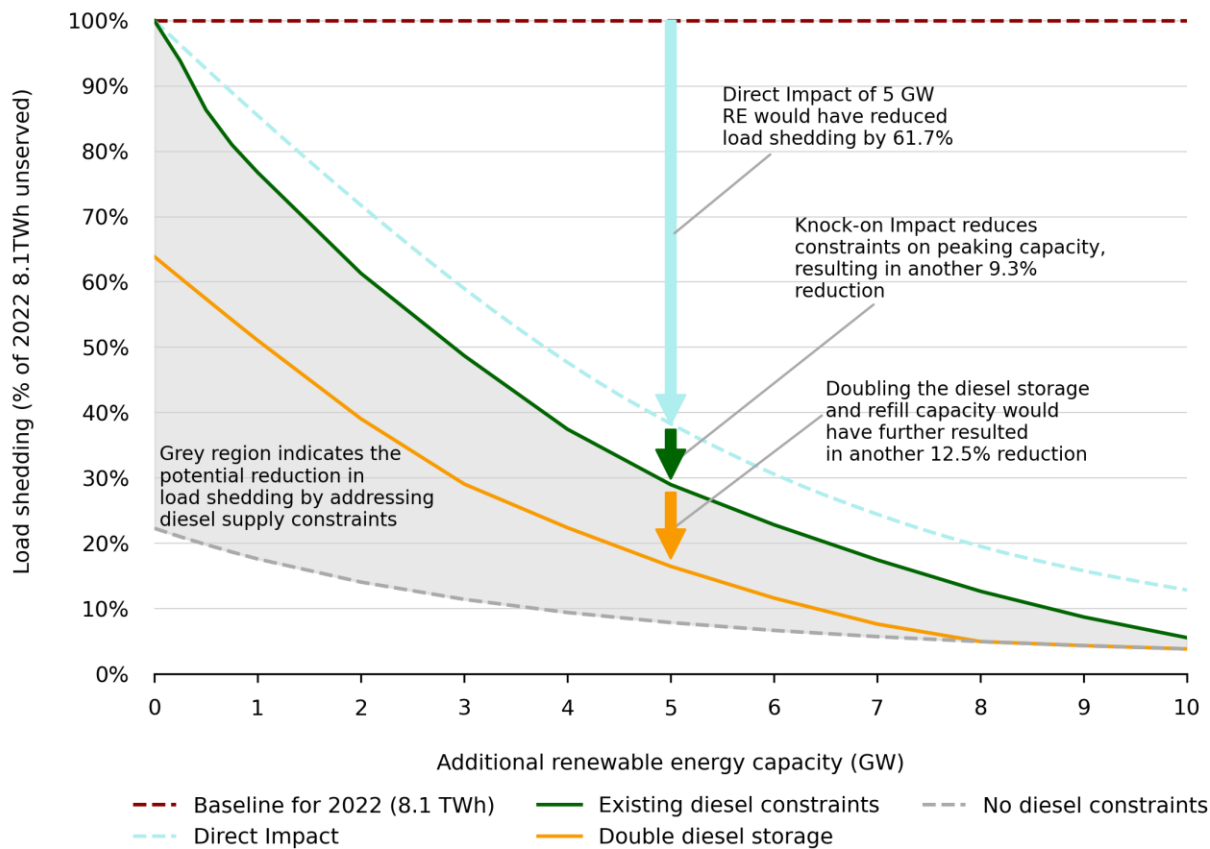
5GW OF ADDITIONAL RENEWABLES WOULD HAVE REDUCED LOAD SHEDDING BY 96.5% IN 2021 WHICH REACHED 1.8 TWH (MLR)

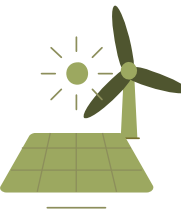




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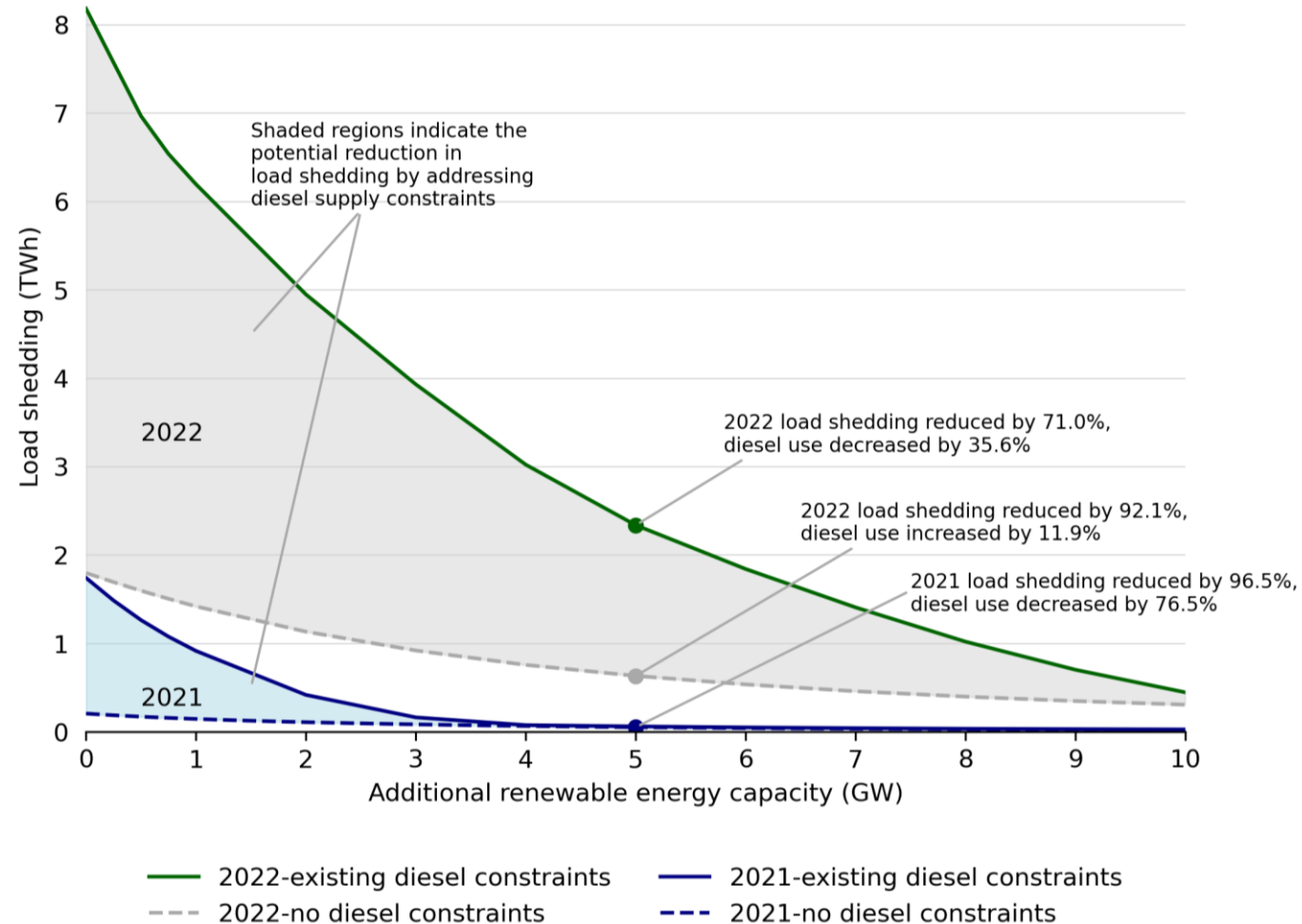
5GW OF ADDITIONAL RENEWABLES WOULD HAVE REDUCED LOAD SHEDDING BY 71% IN 2022, WHICH COULD HAVE BEEN FURTHER EXTENDED BY RELAXING DIESEL SUPPLY CONSTRAINTS, WITHOUT BURNING MORE DIESEL OVERALL

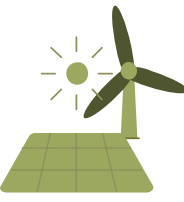




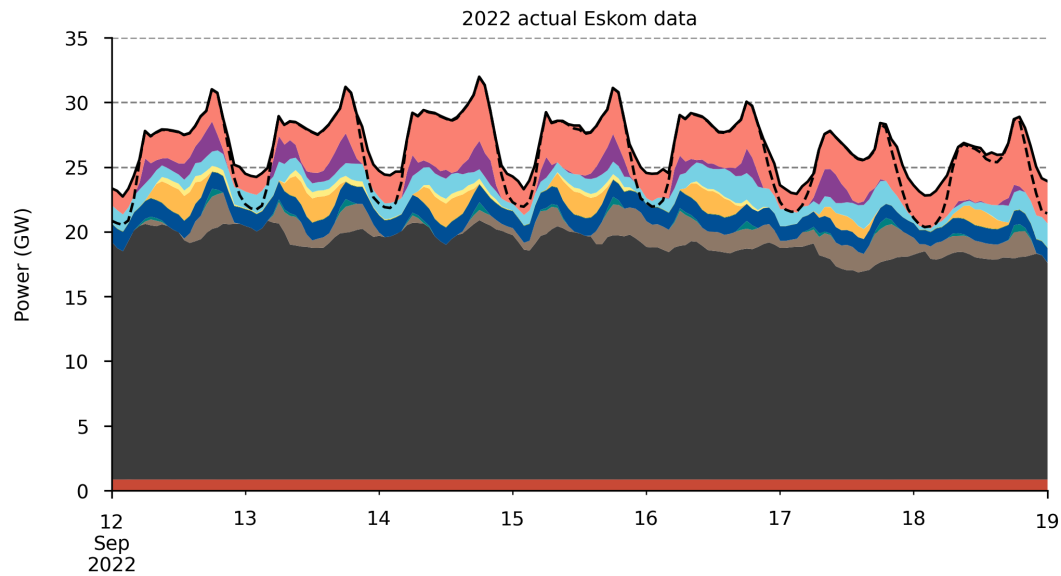
INSIGHTS BASED ON ACTUAL ESKOM LOAD SHEDDING DATA:

5GW OF ADDITIONAL RENEWABLES WOULD HAVE REDUCED LOAD SHEDDING BY 71% IN 2022 AND BY 96.5% IN 2021, DEPENDING ON DIESEL SUPPLY CONSTRAINTS

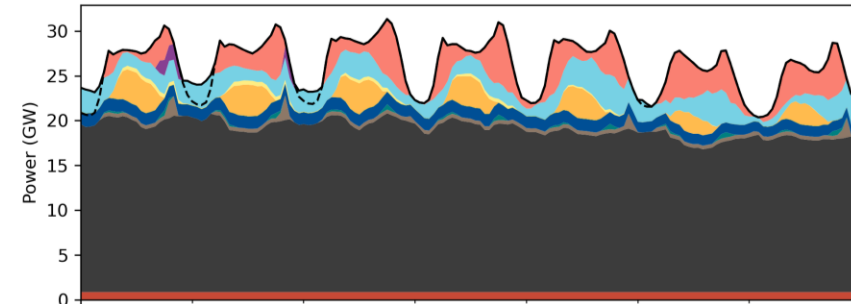




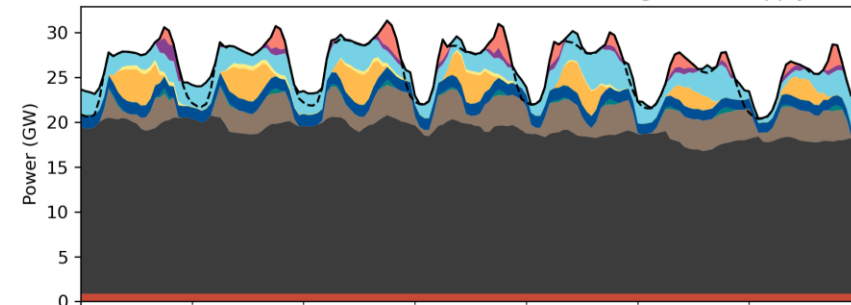
EXAMPLE OF SYSTEM DISPATCH WITH ADDITIONAL RE AVAILABILITY



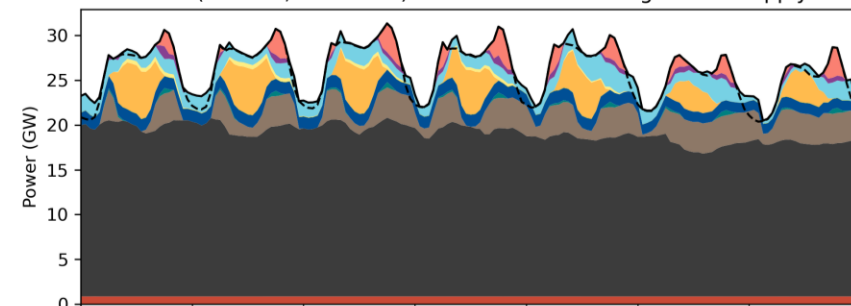
5 GW (40% PV, 60% wind) + existing diesel constraints



5 GW (40% PV, 60% wind) + double diesel storage and resupply

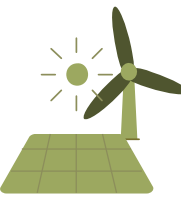


5 GW (80% PV, 20% wind) + double diesel storage and resupply

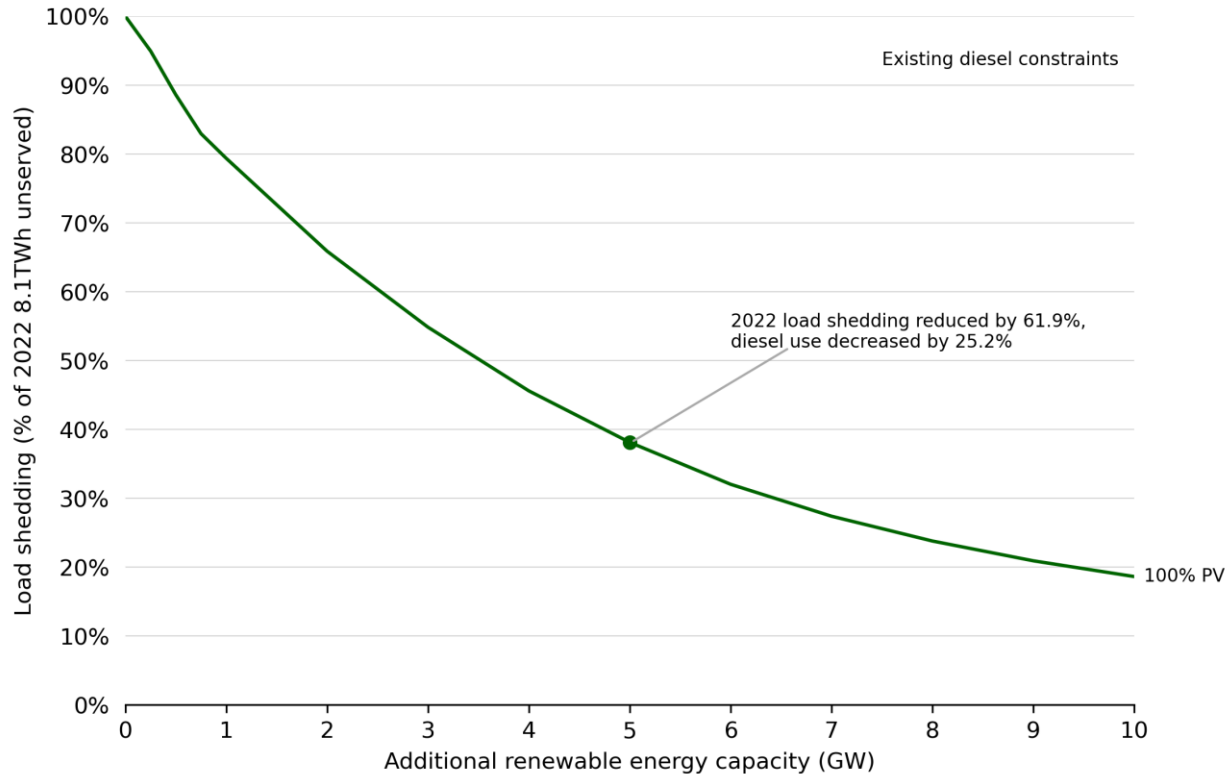


- Load (incl. pump)
- - - Load (excl. pump)
- Load shed
- Pumped hydro
- Wind
- CSP
- PV
- Biomass
- Hydro-import
- Hydro-local
- OCGT
- Coal
- Nuclear





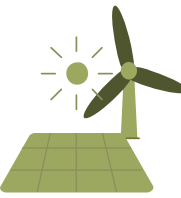
EVEN WHEN RELYING ON ONLY PV DUE TO GRID CONSTRAINTS LOAD SHEDDING IS SIGNIFICANTLY REDUCED



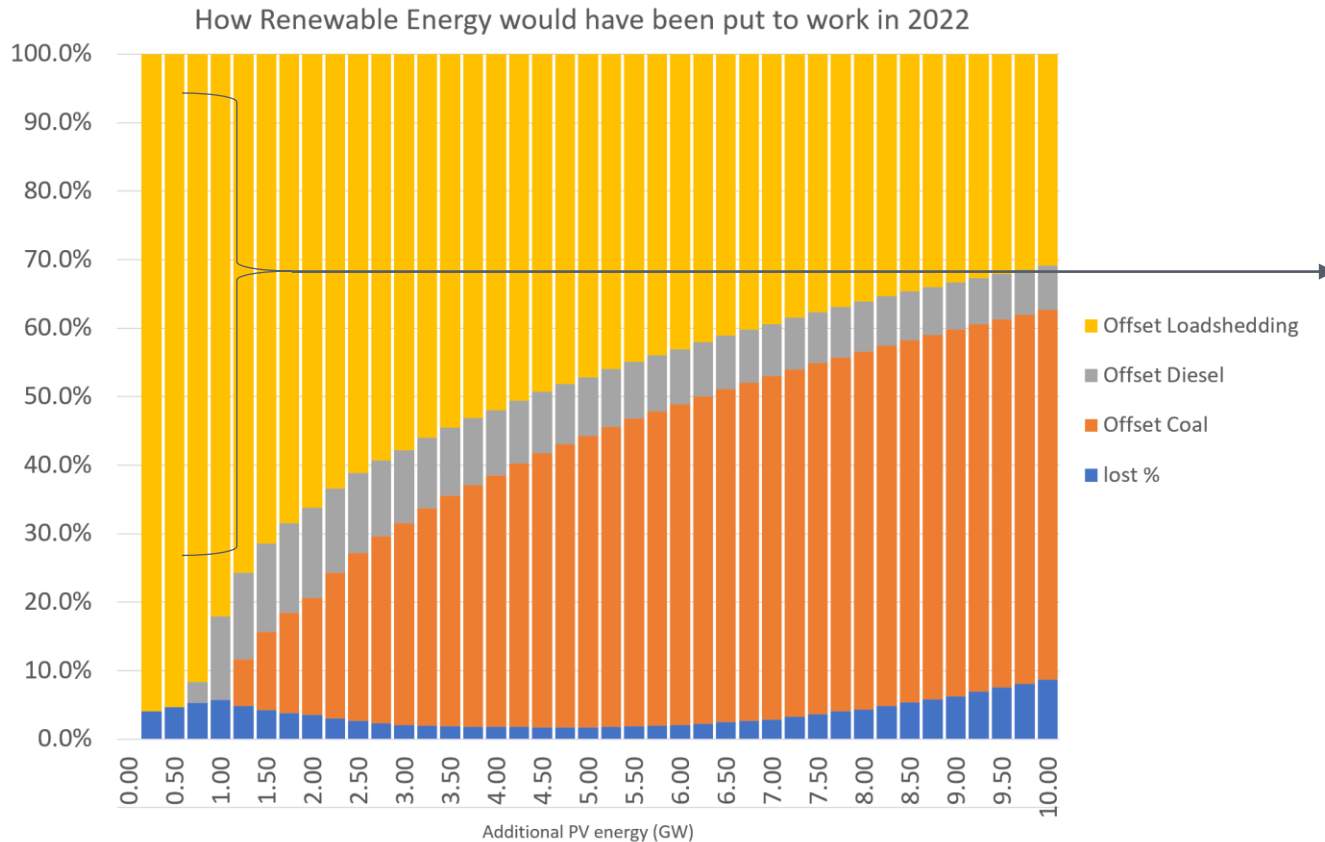
- Adding additional PV generation at the start of 2022 would have significantly reduced load shedding.
- For 5GW of utility scale PV load shedding in 2022 would have been 62% lower, whilst saving 25% on diesel costs.
- 5 GW of utility scale PV is equivalent to roughly 8 GWp of rooftop PV generation¹.
- Using our system dispatch modelling, we are able to quantify the avoided costs in terms of load shedding, diesel and coal consumption.

¹Utility plants typically use single axis tracking to increase energy yield. kWp refers to the installed capacity on the DC side under standard conditions, whilst utility scale is maximum export AC



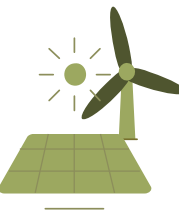


THE SYSTEM SAVINGS ARE DETERMINED BY THE AMOUNT OF LOAD SHEDDING, DIESEL AND COAL CONSUMPTION THAT ARE OFFSET THROUGH THE ADDITIONAL PV ENERGY (2022 EXAMPLE)



- Loadshedding will always be offset first by additional PV energy when possible, followed by diesel and then coal.
- Virtually all energy from additional PV capacity, up to 1GW, goes directly into offsetting load shedding.
- As more PV is installed above 1GW the share that goes towards load shedding reduces but remains above 30% even at 10GW
- At 5GW of additional PV energy
 - 47% offsets load shedding
 - 9% offsets diesel
 - 43% offsets coal
 - 1% is lost through pumped hydro losses





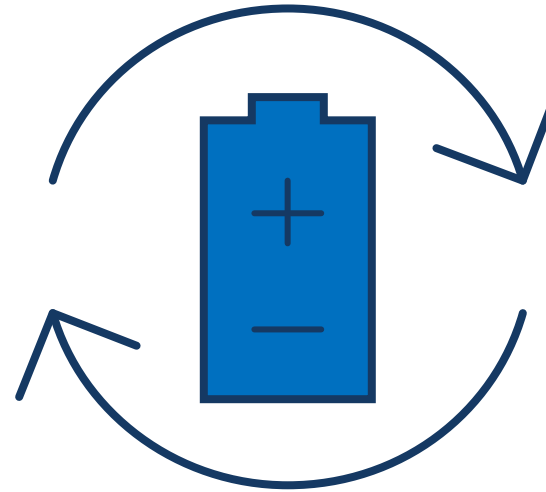
DEPLOYMENT OF SOLAR PV AND RELIEVING DIESEL SUPPLY CONSTRAINTS ARE CRITICAL SHORT-TERM SOLUTIONS

- Deployment of rooftop PV – achievable rapidly at scale with appropriate incentives – will have almost as much impact on load shedding as a more optimal mix that includes wind
 - Rooftop and distributed PV have the shortest lead time and is immune from transmission network constraints
- In the very short term, burning large volumes of diesel when required is the only means to address the current crisis and is economically rational.
- One of the main causes of load shedding is existing logistical supply constraints that hinder the ability for OCGTs to burn diesel when necessary
 - Doubling the available diesel storage at the OCGT plants can enhance diesel usage and further mitigate load shedding.
- Beyond the very short term, as more RE is rapidly added to South Africa’s power system, improved diesel logistics can provide enough diesel to ensure continuous supply to the OCGTs for shorter intense usage periods



03

OUR GAME PLAN TO RESOLVE THE POWER CRISIS



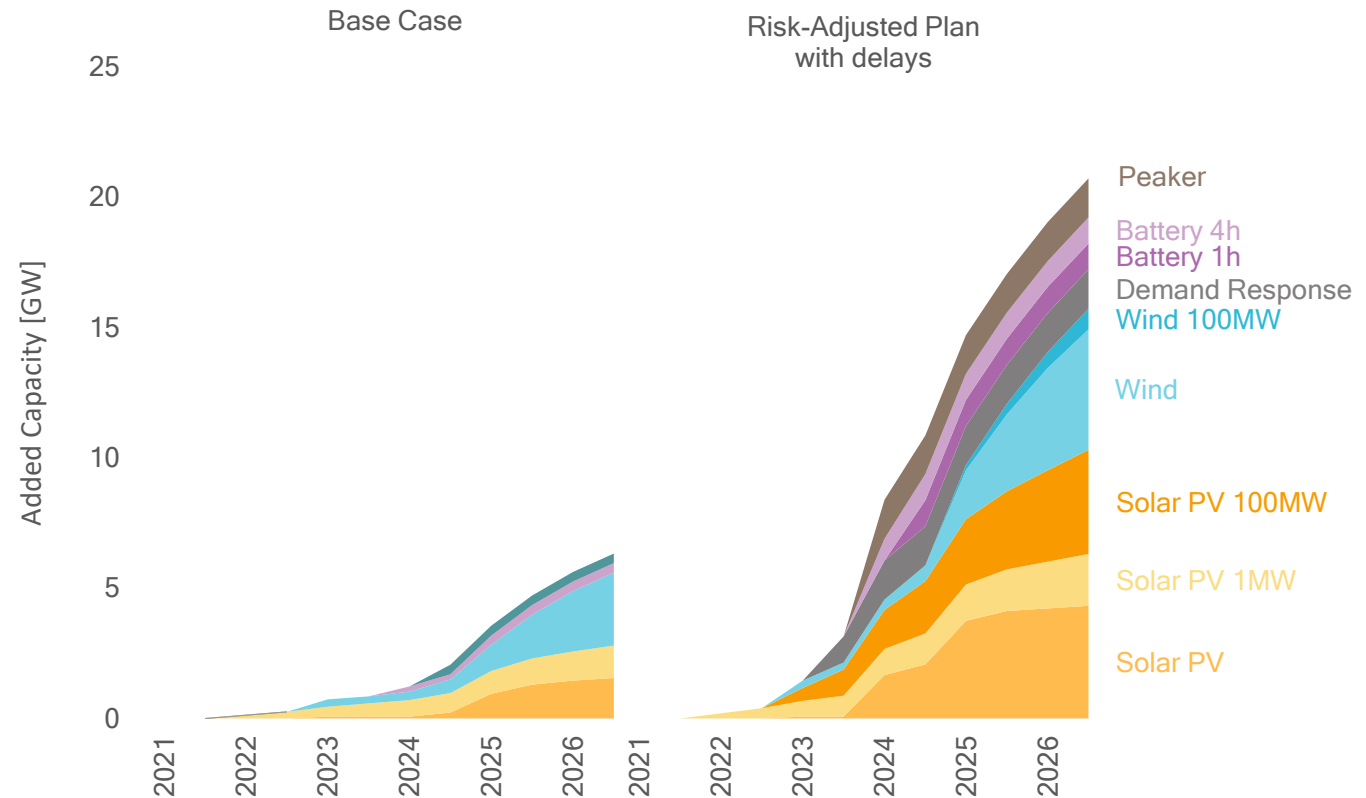


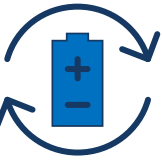
THE GAME PLAN

RAPIDLY INCREASING ENERGY RESOURCES IN LINE WITH A 'RISK ADJUSTED RESOURCE PLAN' IS REQUIRED TO RESOLVE LOAD SHEDDING IN 2-3 YEARS

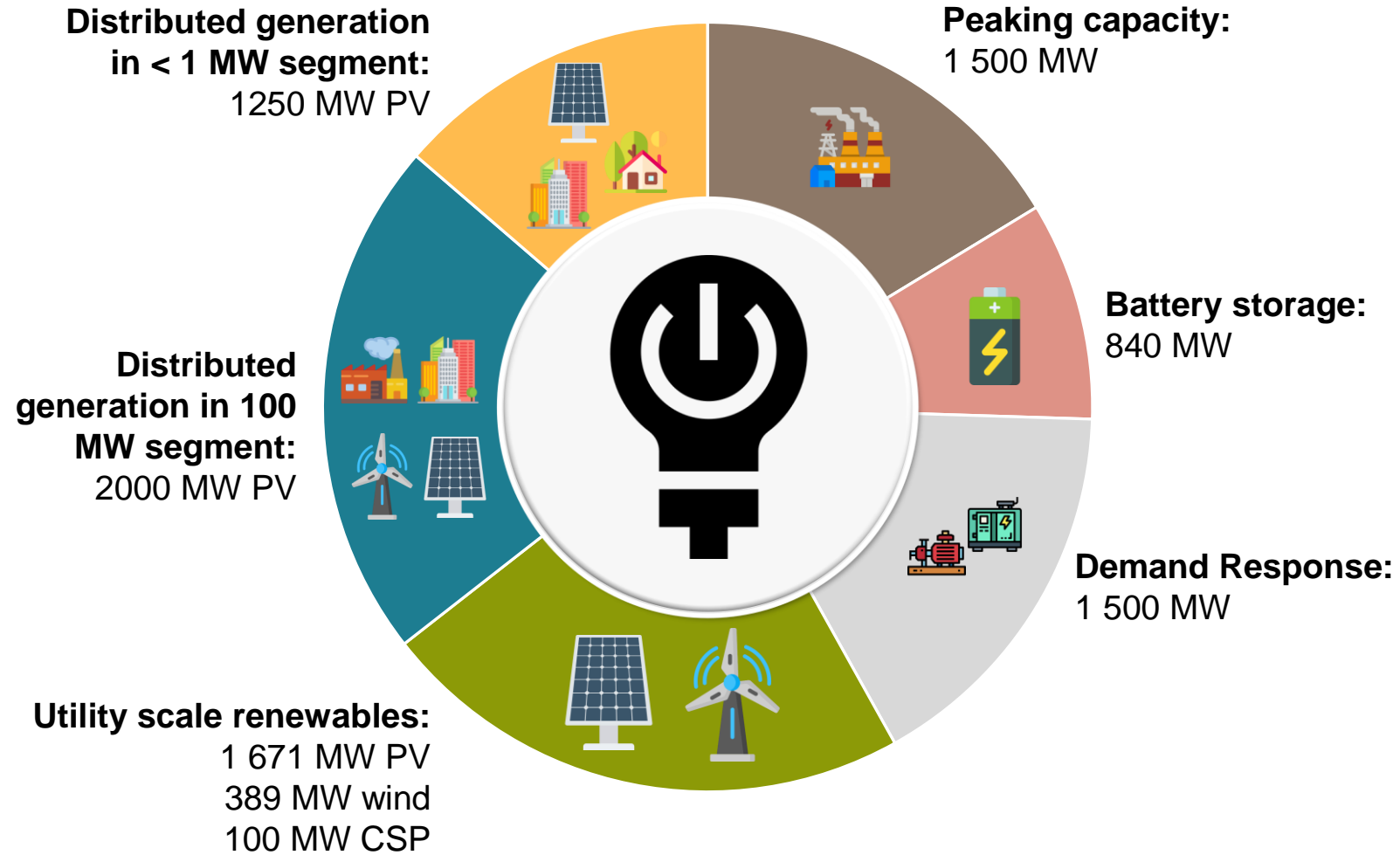
These include to:

- Get as much capacity as possible online from the **RMIPPPP and REIPPPP BW5 projects** through increasing the likelihood that these projects can close, and minimise further PPA signature delays;
- **Expand REIPPPP BW6** by more than double and strengthen incentives for earlier connection;
- Rapidly accelerate the **uptake of <1 MW and 100MW** projects by increasing market incentives;
- Obtain **additional energy** from the multitude of existing and new projects (big and small) that are distributed throughout the grid;
- Urgently install **additional thermal peaking capacity** and expanded diesel storage at existing peakers;
- Procure a large amount of **Demand Response (DR) capacity** from DR aggregators and a large amount of **additional battery storage**.





THE SUITE OF ADDITIONAL ENERGY RESOURCES REQUIRED BY 2024 IN A 'RISK ADJUSTED RESOURCE PLAN'



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